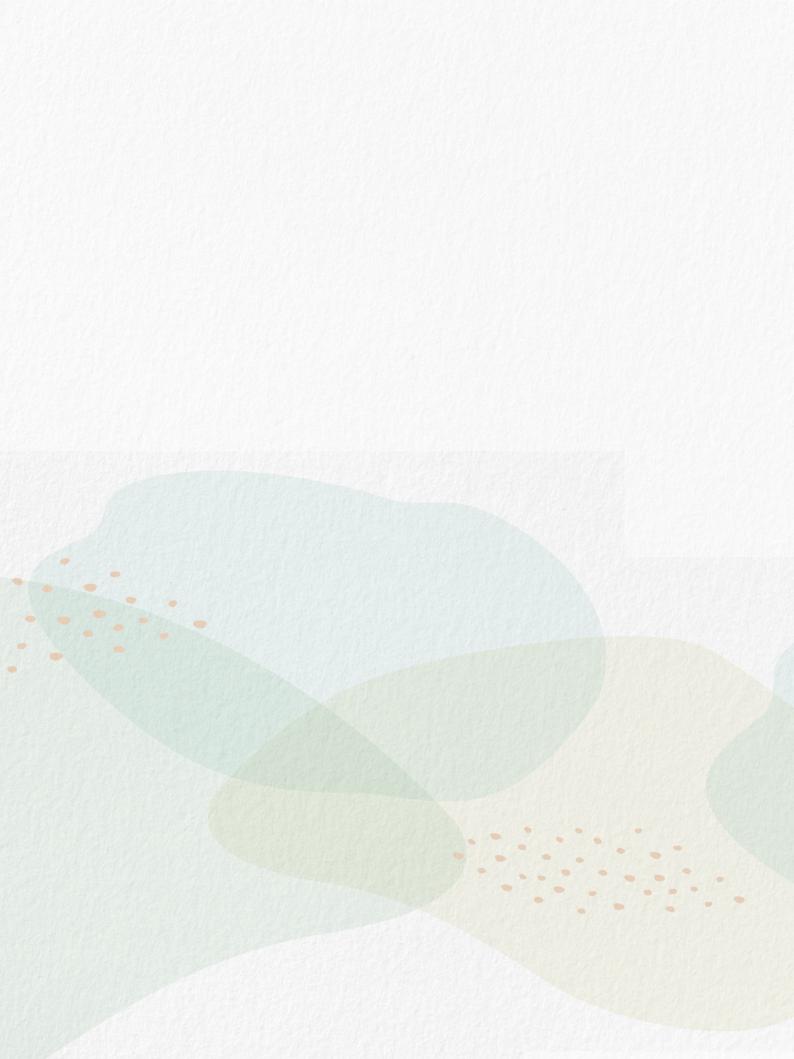




# 全民健康保險年報

National Health Insurance Annual Report









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# 署長的話

# Message from the Director General

臺灣實施健保已滿26年,這些年來健保不僅守護臺灣人民的健康權利,也是各國期盼學習的對象,根據全球資料庫網站Numbeo公布的2020年健康照護指標(Health Care Index)評比,臺灣在93個國家當中排名第一,再次受到國際肯定,也要感謝臺灣醫療人員的付出與貢獻,讓我們能夠持續朝向「全民健康覆蓋(Universal health coverage, UHC)」之目標邁進。

2020年COVID-19疫情席搽全球,臺灣 成功的防疫成果在國際上有目共睹,國際頂 尖學術期刊《BMJ》的部落格也在其專欄 中刊登「What we can learn from Taiwan's response to the COVID-19 epidemic (我們 可以從臺灣面對COVID-19的防疫經驗中學到 什麼?)」,讓世界各國了解臺灣如何透過醫 療資訊科技結合完善的醫療基礎設施,有效 阻止疫情大流行。然而臺灣能夠在這次的疫 情中迅速反應,除了將過去SARS的經驗融入 我們的傳染病防疫措施外,也仰賴健保實施 25年來所建立起來之醫療照護體系,讓民眾 於疫情期間依然能夠在低負擔、高可近性的 就醫環境下安心就醫,過去發行之健保IC卡 及近年來建立之「健保醫療資訊雲端查詢系 統」、「健康存摺」也在這次疫情中有效發 揮,在防疫過程中扮演關鍵的角色之一。

健保署掌握了歷年來累積的民眾就醫申報資料,除了透過「健保醫療資訊雲端查詢系統」提供醫師於臨床診斷及開立處方時查詢就醫民眾的健康資訊,以及「健康存摺」讓民眾可以有更多健康管理及加值應用,近年來也運用人工智慧(AI)發展智慧醫療服務審查工具,利用健保大數據邁向精準審查之目標,此外,健保署更於2019年起開放外界申請全民健康保險資料AI應用服務試辦,在確保個人資料安全的前提下,讓醫院或學校等研究單位利用去識別化之CT、MRI醫療影像資料進行AI模型的深度學習與訓練,藉以達成精準醫療之目標。

健保26年來的持續耕耘在這次的疫情中再次展現其價值,而健保仍然不斷的向前走,感謝醫界及社會各界的支持,健保署未來也將持續傾聽各方意見,秉持著照顧全民健康之信念,讓健保的每一分資源發揮最大的效益,努力維持健保之永續經營。

衛生福利部中央健康保險署署長

李伯璋

This year marks the 26<sup>th</sup> anniversary of Taiwan's National Health Insurance (NHI), which is not only a benchmark for countries all over the world but the strongest ally for all people in Taiwan in terms of their right to health. According to the Health Care Index published by the global database Numbeo, Taiwan won international recognition once again by ranking number 1 among a total of 93 countries in 2020. Moreover, we continue to take strides towards the goal of universal health coverage (UHC) while remaining grateful to the contribution and dedication of all medical professionals in Taiwan.

While COVID-19 wreaked havoc all over the world in 2020, Taiwan has remained a shining beacon in terms of pandemic prevention. The BMJ, an internationally-renowned medical journal, published a blog post titled "What we can learn from Taiwan's response to the COVID-19 epidemic," showing the world that Taiwan has successfully prevented the spread of the virus by integrating innovative health information technology and a strong healthcare infrastructure. Besides taking advantage of the lessons learnt from the SARS epidemic, Taiwan's rapid response to the pandemic is made possible by the medical care system masterminded by the NHI over the past 25 years. The system has allowed patients to seek medical care with minimum financial burden and maximum accessibility even during the pandemic. The long-standing NHI IC card, as well as the more recent additions of the NHI MediCloud System and My Health Bank have been proven not only effective but also vital in pandemic prevention.

With the population's medical records collected in recent years, the NHIA has facilitated diagnosis and prescription by making it possible for doctors to access patient health information with the NHI MediCloud System. My Health Bank offers users features to better manage their health and value-added applications, while smart medical service review tools have been developed based on AI to facilitate precision review with the NHI big data. In addition, the NHIA has launched the trial program of Al application services which grant access to NHI information. Under the precondition of safeguarding personal information, hospitals as well as research institutions such as universities are now able to conduct indepth learning and training of Al models with deidentified CT and MRI medical imaging, so as to reach the goal of precision medicine.

The pandemic has shone a spotlight on the effort made by the NHIA over the past 26 years. As NHI moves forward, the NHIA will continue to collect feedback while remaining thankful for the support from the medical profession as well as society. We will maximize all resources to ensure the system's sustainability, while staying true to our mission of safeguarding health of the population.

Po-Chang Lee

Director General

National Health Insurance Administration

Ministry of Health and Welfare

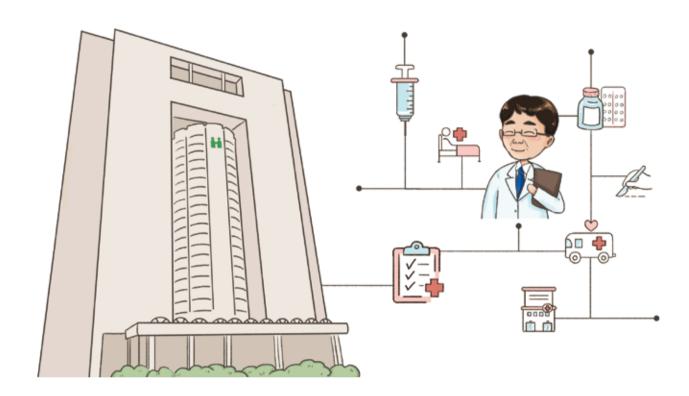




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# 組織沿革 承先啓後

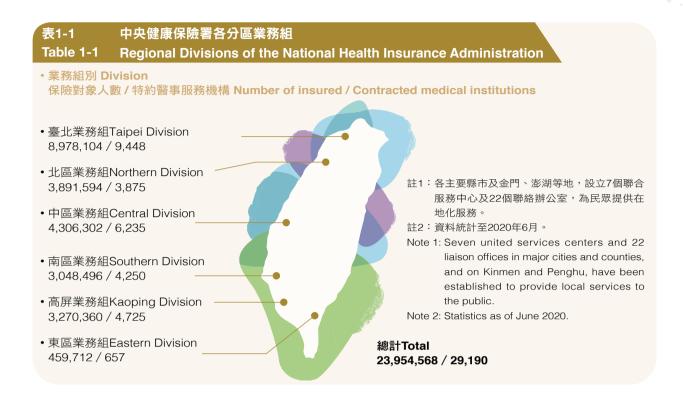
# Organizational Structure and History



健保署前身為「行政院衛生署中央健康保險局」的金融保險事業機構,於1995年整併當時僅約59%國民可參加之勞保、農保、公保三大職業醫療保險體系,秉持永續發展、關懷弱勢的原則,擴展至全民納保的完整社會保險制度,期間歷經2010年改制行政機關及2013年政府組織整併,最終成就現行的全民健康保險公辦公營、單一保險人模式的組織體系。

全民健康保險為政府辦理之社會保險,以 衛生福利部為主管機關。衛生福利部設有全民 健康保險會,以協助規劃全民健保政策及監督 辦理保險事務之執行,並設有全民健康保險爭 議審議會,處理健保相關爭議事項。健保署為 保險人,負責健保業務執行、醫療品質與資訊 管理、研究發展、人力培訓等業務;健保署所 需之行政經費由中央政府編列預算支應。

為有效推動全民健保各項服務,健保署除依業務專業性質設置專業組室,規劃各項業務措施之推動,在各地設有6個分區業務組(表1-1),直接辦理承保作業、保險費收繳、醫療費用審查核付及特約醫事服務機構管理等服務,同時設置22個聯絡辦公室,服務在地民眾。至2020年6月30日,在職員工計有3,125名。

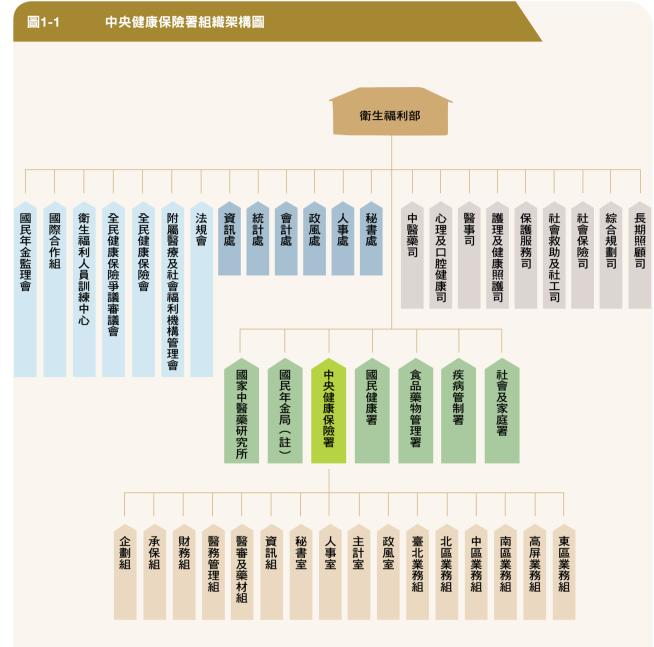


The National Health Insurance Administration was previously known as the "Bureau of National Health Insurance, Department of Health, Executive Yuan." When the Bureau was merged in 1995, only roughly 59% of citizens were eligible to participate in the three major occupation-based medical insurance systems: Labor Insurance, Farmers' Insurance, and Government Employee Health Insurance. In line with the principles of financial sustainability and caring for the disadvantaged, these insurance systems were merged and enlarged to become a social insurance system, which covers everyone. The BNHI was repositioned in 2010 as an "administrative agency" and renamed as the National Health Insurance Administration in 2013.

The National Health Insurance is governmentrun social insurance, and is a subordinate of the Ministry of Health and Welfare. The Ministry of Health and Welfare established the National Health Insurance Committee to assist with the planning of NHI policies and to supervise the implementation of insurance matters. It also established the National Health Insurance Mediation Committee to handle disputes concerning health insurance. As the insurer, the NHIA bears responsibility for NHI operations, healthcare quality and information management, research and development, and personnel training. Administrative funding is provided by the central government through a budgetary process.

In order to effectively promote various NHI services, in addition to establishing specialized departments and offices (Chart 1-1) for various services and policy promotions, the NHIA has established six regional divisions throughout Taiwan (Table 1-1), which directly handle underwriting, insurance premium collection, medical expense review and approval, and the management of contracted medical institutions. At the same time,





註:國民年金局暫不設置,衛生福利部組織法明定其未設立前,業務得委託相關機關(構)執行。

the NHIA has established 22 contact offices to serve local residents. As of June 30, 2020, the

NHIA had 3,125 employees.

Chart '	1-1	NHIA Organization Chart		Planning Division
ſ	_	National Pension Supervisory Committee	National Research	Enrollment Division
	_ <	Office of International Cooperation	Institute of Chinese Medicine	Financial Analysis Division
-		Health & Welfare Workers Training Center	National Pension	Medical Affairs Division
_		National Health Insurance Dispute Mediation Committee	Bureau (Note)	Medical Review and
<b>S</b>	_ <	National Health Insurance Committee	National Health	Pharmaceutical Benefits Division
nistry	_ <	Hospital and Social Welfare Organizations Administration Commission	Insurance Administration	Information Management Division
Ministry of Health and Welfare	_ (	Legal Affairs Committee	Health Promotion	Secretariat Style 1
alth a	_	Department of Information Management	Administration	
ind W		Department of Statistics	Food and Drug	Personnel Office
elfare	_ (	Department of Accounting	Administration	Accounting and Statistics Office
	_ (	Department of Civil Service Ethics	Centers for Disease Control	Civil Service Ethics Office
-	_ (	Department of Personnel		National Health Insurance
_	_	Secretariat	Social and Family Affairs	Administration-Taipei Division
_		Department of Chinese Medicine and Pharmacy	Administration	National Health Insurance Administration-Northern
_	_ <	Department of Mental and Oral Health		Division
_	_ <	Department of Medical Affairs		National Health Insurance Administration-Central
	_ <	Department of Nursing and Health Care		Division
_	_ <	Department of Protective Services		National Health Insurance Administration-Southern Division
_	_ <	Department of Social Assistance and Social Work		National Health Insurance
	_ <	Department of Social Insurance		Administration-Kaoping Division
_	_	Department of Planning		National Health Insurance Administration-Eastern
	_ <	Department of Long-Term Care		Division

Note: The National Pension Bureau has yet to be established. The Organization Act of Ministry of Health and Welfare stipulates that before the Bureau is set up, its responsibilities may be commissioned to other agencies.



# 全民有保 財務永續 Universal Coverage and Financial Sustainability

2

# 全民有保 財務永續

Universal Coverage and Financial Sustainability



# 全民有保 就醫平權

政府開辦全民健康保險的初衷,即在透 過自助、互助制度,將全體國民納入健康保 障。因此舉凡健康保險開辦前非屬工作人口的 眷屬、榮民及無職業者,含婦女、學生、孩 童、老人等,人人均能享有平等就醫的權利, 當民眾罹患疾病、發生傷害事故或生育,均可 獲得醫療服務。在此前提下,凡具有中華民國 國籍,在臺灣地區設有戶籍滿6個月以上的民 眾,以及在臺灣地區出生之新生兒,都必須參 加全民健保。保險對象分為6類(表2-1),以 做為保險費計算的基礎。

全民健康保險也隨著社會客觀環境的改變,在人權與公平的考量下,歷經數次修法,

逐步擴大加保對象,包括新住民、長期在臺居 留的白領外籍人士、僑生及外籍生、軍人等均 納入健保體系。

二代健保施行後,為全面落實平等醫療服務及就醫之權利,矯正機關之受刑人亦納入健保納保範圍內;本國人久居海外返國重新設籍欲參加健保時,必須有在2年內參加健保的紀錄,或是在臺灣設籍滿6個月才能加入健保;外籍人士也必須在臺灣連續居留滿6個月始可加入健保,以符合社會公平正義之期待。

截至2020年6月底止,參加全民健保的總 人數有23,954,568人(表2-2),投保單位有 929,962家。

# Coverage for All with Equal Right to Healthcare

The government's original intention in providing the National Health Insurance program was to provide health security to all citizens via a mutually assisted system. The system was designed to ensure that everyone enjoy equal rights to healthcare, including dependents of the non-working population prior to the system's inception, veterans, and the unemployed, including women, students, children, and the elderly. The inclusion of these groups in the program meant that all citizens have equal rights to access medical services when they get sick, injured, or give birth. Based on this framework, all persons who are citizens

of the Republic of China (Taiwan) and have had a registered domicile in the Taiwan area for six months or more, and all infants born in the Taiwan area, must participate in the NHI program. There are six categories of insureds (Table 2-1), which provide the basis for the calculation of insurance premiums.

In line with recent societal changes and in consideration of human rights and the principle of fairness, the NHI system has been revised several times over the years. Coverage has gradually expanded to include new immigrant residents, foreign white-collar workers stationed in Taiwan for a long term, overseas Chinese and foreign students, and military personnel within Taiwan's NHI system.

表2-1 Table 2-1	全民健保保險對象分類及其投保單位 Classification of the Insured and Their Insured Units					
類 別 Category	保險: NHI Eni	投保單位				
	本人 The Insured	眷屬 Dependents	Insured Units			
第1類 Category 1	公務人員、志願役軍人、公職人員 Civil servants, volunteer military personnel, public office holders	<ol> <li>被保險人之無職業配偶。</li> <li>被保險人之無職業直系血親尊親屬。</li> </ol>	所屬機關、學校、公司、			
	私校教職員 Private school teachers and employees	3. 被保險人之2親等內直系血親卑親屬未滿20歲且無職業,或年滿20歲五無職業,或年滿20歲五年學就讀且				
	公民營事業、機構等有一定雇主的受僱者 Employees of public and private enterprises and organizations	無職業者。 1. Unemployed spouse. 2. Unemployed lineal blood ascendants. 3. Unemployed lineal blood	團體或個人 Organizations, schools, companies, groups, or individuals			
	雇主、自營業主、專門職業及技術人 員自行執業者 Employers, the self-employed, and independent professionals and technical specialists	descendants within 2 <sup>nd</sup> degree of relationship under 20, or above 20 but incapable of making a living, including those in school.				
第2類 Category 2	職業工會會員、外僱船員 Occupational union members, foreign crew members	同第1類眷屬 Same as the dependents in category 1	所屬的工會、船長公會、海員總工會 Unions, the Master Mariners Associations, the National Chinese Seamen's Unions			

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類 別	保險 NHI Eni		投保單位
Category	本人 The Insured	眷屬 Dependents	Insured Units
第3類 Category 3	農、漁民、水利會會員 Members of farmers, fishermen and irrigation associations	同第1類眷屬 Same as the dependents in category 1	農會、漁會、水利會 Farmers'associations, fishermen's associations; or irrigation associations
	義務役軍人、軍校軍費生、在卹遺眷 Conscripted servicemen, students in military schools, dependents of military servicemen on pensions	無 None	國防部指定之單位 Units designated by the Ministry of National Defense
第4類 Category 4	替代役役男 Males performing alternative military service	無 None	內政部指定之單位 Units designated by the Ministry of the Interior
	矯正機關受刑人 Inmates at correctional facilities	無 None	法務部指定之單位 Units designated by the Ministry of Justice
第5類 Category 5	合於社會救助法規定的 低收入戶成員 Members of low-income households as defined by Public Assistance Act	無 None	戶籍地的鄉(鎮、市、區)公所 Administrative office of the village, township, city or district where the household is registered
第6類 Category6	榮民、榮民遺眷家戶代表 Veterans or dependents of deceased veterans	<ol> <li>祭民之無職業配偶。</li> <li>祭民之無職業直系血親尊親屬。</li> <li>祭民之2親等內直系血親卑親屬未滿20歲且無職業,或年滿20歲無謀生能力或仍在學就讀且無職業者。</li> <li>Unemployed spouse.</li> <li>Unemployed lineal blood ascendants.</li> <li>Unemployed lineal blood descendants within 2<sup>nd</sup> degree of relationship under 20, or above 20 but incapable of making a living, including those in school.</li> </ol>	戶籍地的鄉(鎮、市、區)公所 Administrative office of the village, township, city or district where the household is registered
	一般家戶戶長或家戶代表 Heads of households or household representatives	同第1類眷屬 Same as the dependents in category 1	

註:1.各類眷屬及第6類被保險人均須為無職業者。

2.第4類矯正機關受刑人於2013年1月1日起參加全民健保。

Notes: 1. For people to qualify as dependents or as members of Category 6, they must not be employed.

2. Inmates were included in the NHI system under Category 4 beginning on Jan. 1, 2013.

To further achieve the vision of equal access to treatment and right to medical care, following the implementation of second-generation National Health Insurance, inmates at correctional facilities have also been included in the system. ROC nationals who have lived abroad for an extended period of time and wish to re-enroll in the program must now have either participated in the system at some point during the previous two years or have established residency in Taiwan for at least six months in a row to be eligible. Foreigners must

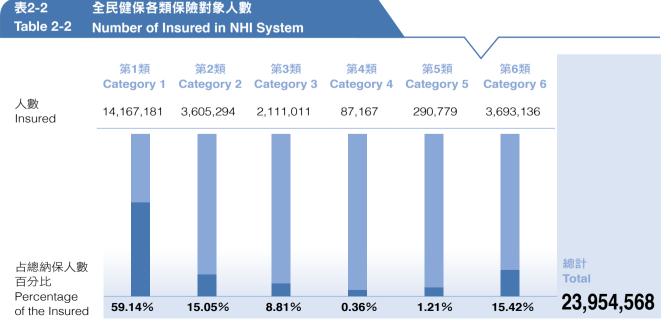


also have resided in Taiwan for at least six months before they can participate in the system. These changes reflect society's expectation of fairness and justice.

As of the end of June 2020, a total of 23,954,568 people participated in NHI (Table 2-2) with 929,962 insured units.

# **Balanced Finances and Sustainable Operations**

Since the integration of Taiwan's various social insurance systems in 1995, the NHI system has been operated under financial self-sufficiency, and pay-as-you-go principles. At present, the system derives its income chiefly from premiums paid by the insured, employers, and the government, and the system also receives supplementary funds in the form of premium overdue charges, public welfare lottery earnings distributions, and tobacco health and welfare surcharges distributions.



資料時間: 2020年6月30日。 Dated: June 30, 2020.



# 財務平衡 永續經營

全民健保自1995年整合各社會保險系統以來,以財務自給自足、隨收隨付為原則。目前保險收入主要來自於保險對象、雇主及政府共同分擔的保險費收入,少部分來自保險費滯納金、公益彩券盈餘分配收入、菸品健康福利捐分配收入等補充性財源。

然而,隨著整體環境與社會人口結構等 影響,醫療支出增加速度遠較於保費收入成 長速度為快,健保署除積極開源節流外,分別 於2002年、2010年及2021年三次調高保險費 率,更以量能負擔的精神,陸續調整投保金額 分級表上下限與級距及最高付費眷屬人數、逐 年將軍公教人員由本薪改以全薪投保、將未列 入投保金額的六項所得計收補充保費、明確規 範政府負擔比率下限等,積極穩固財務,維持 全民健保系統運作及平衡。

2013年二代健保實施後建立收支連動的機制,將「全民健康保險監理委員會」(收入面監督)及「全民健康保險醫療費用協定委員會」(支出面協定)整併為「全民健康保險會」,並由被保險人、雇主、保險醫事服務提供者、專家學者、公正人士及有關機關代表組成,針對保險費率及保險給付範圍進行審議,並協議訂定及分配年度醫療給付費用總額,期透過收支連動機制,確保長期財務穩定。

二代健保實施後,因擴大費基收繳補充保 險費及政府總負擔比率提高等財源挹注,保費 收取更符合量能負擔的公平原則,財務亦明顯 改善(圖2-1)。故依據「全民健保財務平衡 及收支連動機制」,自2016年1月1日起,一般保險費費率由4.91%調降為4.69%,補充保險費費率連動由2%調降為1.91%。此外,為回應民情,自2016年起執行業務收入、股利所得、利息所得及租金收入單次給付金額扣取下限由5,000元調整為2萬元;另加強資本利得補充保險費查核及監控;截至2020年6月底保險收支累計結餘為1,522億元。

因人口老化及醫療科技進步等因素,長期仍將面臨財務壓力,健保署將持續進行制度檢討,並研議更穩健之財務制度,以確保長期財務健全,負擔更加公平合理。2021年1月1日起一般保險費費率調整為5.17%,補充保險費費率調整為2.11%,第4類及第5類保險費調整為1.825元,第6類保險費調整為1.377元。

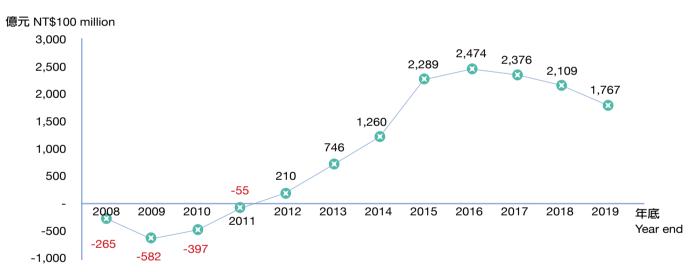
# 一般保險費的計算

全民健保的一般保險費費率自開辦起到2002年8月底均維持4.25%,2002年9月起調整為4.55%;2010年4月為穩固健保財務,調整至5.17%。二代健保實施後,因加收補充保險費(當時費率為2%),一般保險費費率從2013年1月起調整為4.91%;2016年1月起一般保險費費率調整為4.69%,補充保險費費率調整為1.91%;惟因醫療支出成長遠高於保費收入成長的問題仍存在,健保財務短絀數逐年擴大,2021年1月1日起一般保險費費率調整為5.17%,補充保險費費率調整為2.11%。

保險費則由被保險人、投保單位及政府共同分擔。第1、2、3類保險對象等有工作者, 以被保險人的投保金額×一般保險費率計算; As Taiwan's overall environment and demographic structure have changed, medical expenses have increased at a faster rate than premium income. Apart from acting vigorously to conserve funds and develop new sources of income, NHIA raised the premium rate in 2002, 2010 and 2021. Bearing in mind the insured's ability to pay, it has also made gradual adjustments to the upper and lower limits, and intervals of the payroll bracket table used to calculate insurance premiums, and the cap on the number of dependents for whom premiums are collected.

Military personnel, civil servants and teachers, whose premiums were once calculated on their base salaries, now pay premiums based on their total compensation. A supplemental premium is now collected on six types of income not previously included in premium calculations, and the lower limit of the government's contribution is now clearly specified. All of these measures have served to stabilize NHI's finances and maintain the NHI system's operation and balance. From January 1, 2021, the regular premium rate was adjusted to 5.17%, and the supplementary premium rate was

圖2-1 二代健保實施前後財務收支累計餘絀情形 Chart 2-1 Cumulative balance before and after the implementation of 2<sup>nd</sup> generation NHI



截至2020年6月底,歷年保險費收支結餘1,522億元,尚符合健保法第78條健保安全準備總額以1至3個月保險給付支出為原則之規定。

As of the end of June 2020, the cumulative balance was NT\$152.2 billion, which complies with Article 78 of the National Health Insurance Act stating that the aggregate amount of the reserve fund shall be equal to the aggregate amount of benefit payments in the most recent one to three months based on actuarial principles.

## 財務改革 措施

Financial reform policies

## 2010年4月 費率由4.55%調 整至5.17% April 2010

 Premium rate was adjusted from 4.55% to 5.17%.

## 2013年1月二代健保實施

一般保險費率由5.17%調整至4.91%開始收繳補充保險費(費率2%)

Implementation of 2<sup>nd</sup> generation NHI in January 2013

- Regular premium rate was adjusted from 5.17% to 4.91%.
- Began to collect supplementary premiums (premium rate 2%).

## 2016年1月

一般保險費率由4.91%調整至 4.69%

補充保險費率由2%調整至1.91% January 2016

- Regular premium rate was adjusted from 4.91% to 4.69%.
- Supplementary premium rate was adjusted from 2% to 1.91%.

## 2021年1月

一般保險費率由4.69%調整至 5.17%

補充保險費率由1.91%調整至 2.11%

January 2021

- Regular premium rate was adjusted from 4.69% to 5.17%.
- Supplementary premium rate was adjusted from 1.91% to 2.11%.



	E民健保一般保險費i Current Formulas fo	計算公式 or Regular NHI Premiums
	被保險人 The Insured	投保金額×一般保險費費率×負擔比率×(1+眷屬人數) Salary Basis x Regular Premium Rate x Contribution Ratio x (1 + Number of Dependents)
薪資所得者 Wage Earners	投保單位或政府 The employer, the insured unit or the government	第1類第1目至第3目:投保金額×一般保險費費率×負擔比率×(1+平均 眷屬人數) Category 1 (subcategories 1-3 Category 1 in Table 1):Salary Basis x Regular Premium Rate x Contribution Ratio x (1 + Average Number of Dependents)
		第2、3類:投保金額×一般保險費費率×負擔比率×實際投保人數 Categories 2 and 3: Salary Basis x Regular Premium Rate x Contribution Ratio x Actual Number of People Insured
地區人口 (無薪資所得 者)	被保險人 The Insured	平均保險費×負擔比率×(1+眷屬人數) Average Premium x Contribution Ratio x (1 + Average Number of Dependents)
Non-Wage- Earning Individuals	政府 The Government	平均保險費×負擔比率×實際投保人數 Average Premium x Contribution Ratio x Actual Number of People Insured

註:1. 負擔比率:請參照表2-4全民健保保險費負擔比率。

2. 一般保險費費率: 2021年1月1日起調整為5.17%(調整前為4.69%)。

3. 投保金額:請參照表2-5全民健保投保金額分級表。

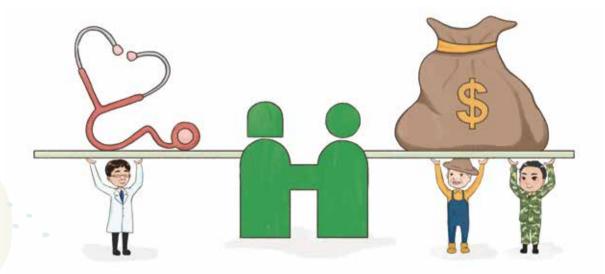
4. 眷屬人數:依附投保的眷屬人數,超過3人的以3人計算。

5. 平均眷屬人數:自2020年1月1日起公告為0.58人。

- 6. 第4類及第5類平均保險費: 2021年1月1日起調整為1,825元(調整前為1,785元),由政府全額補助。
- 7. 第6類地區人口平均保險費: 2021年1月1日起調整為1,377元(調整前為1,249元),自付60%、政府補助40%,每人每月應 繳保險費為826元(調整前為749元)。

Notes: 1. Contribution Ratio: Based on Table 2-4.

- 2. Regular Premium Rate: 5.17% starting from January 1, 2021 (before adjustment was 4.69%).
- 3. Salary Basis: Please refer to Table 2-5.
- 4. Number of Dependents: The maximum is three even if the actual number of dependents is higher.
- 5. Average Number of Dependents: 0.58 starting from January 2020.
- 6. Beginning in January 1, 2021, the average monthly premium for individuals in categories 4 and 5 went up to NT\$1,825 (before adjustment was NT\$1,785), which entirely subsidized by the government.
- 7. Since January 1, 2021, the average premium for individuals in Category 6 was adjusted to NT\$1,377(before adjustment was NT\$1,249), with 60% paid by the individual (NT\$826, before adjustment was NT\$749) and 40% by the government.



adjusted to 2.11%; the average monthly premium for individuals in categories 4 and 5 was adjusted to NT\$1,825, and the average premium for individuals in category 6 was adjusted to NT\$1,377.

Following the implementation of the 2<sup>nd</sup>generation NHI in 2013, an income/expenditure linkage mechanism was established, and the NHI Supervisory Committee (responsible for management of income) and the NHI Medical Expenditure Negotiation Committee (responsible for negotiating expenditures) were merged as the National Health Insurance Committee. This committee, which comprises the insured, employers, medical service providers, experts and scholars, impartial public figures, and the representatives of relevant agencies, is responsible for reviewing the premium rates and the scope of insurance payments. It is also responsible for negotiating, determining, and allocating total annual medical payment expenses. It is hoped that the income/ expenditure linkage mechanism will ensure long-term financial stability.

The NHI system's financial situation improved significantly following implementation of the 2<sup>nd</sup>-generation NHI, due to the collection of supplemental premiums on an expanded revenue base and the increase in the government's overall contribution rate. The NHI's greater sources of funding allowed collection of premiums to comply more closely with the ability to pay, and the insurance system's financial situation improved significantly (Chart 2-1). As a consequence, in accordance with the "NHI financial balance and revenue-expenditure linkage mechanism," starting on January 1, 2016, the regular insurance premium rate was reduced from 4.91% to 4.69%, and the supplementary premium rate was lowered from 2% to 1.91%. In addition, in accordance with public sentiment, starting in 2016, the

threshold for collecting supplementary premium for one-time professional service income, stock dividend income, interest income, and rental income payments, was adjusted upwards from NT\$5,000 to NT\$20,000. Furthermore, the NHIA has strengthened the auditing and monitoring of supplementary premiums on capital gains. As of the end of June 2020, the cumulative balance was NT\$152.2 billion.

As Taiwan's aging population and advances in medical technology will inevitably put financial pressure on the system in the long term, the NHIA will continue to perform systematic reviews and take steps to ensure an even more stable financial system in an effort to ensure long-term financial soundness and an even fairer and more reasonable financial burden.

# **Calculation of Regular Premiums**

The NHI regular insurance premium rate was kept at 4.25% from the start of NHI implementation until the end of August 2002, and was adjusted to 4.55% in September 2002. In order to stabilize NHI's finances, the rate was raised to 5.17% in April 2010. However, after the implementation of the 2<sup>nd</sup> Generation NHI system, supplementary premium was introduced (initially at a rate of 2%), and the regular insurance premium rate was lowered to 4.91% on January 1, 2013. In January 2016, the regular insurance premium rate was adjusted to 4.69%, and the supplementary premium rate was also lowered to 1.91%. Nevertheless, the growth rate of medical expenses is still much higher than the growth rate of premium income, and the NHI's financial shortfalls has been expanding year by year. From January 1, 2021, the regular premium rate was adjusted to 5.17%, and the supplementary premium rate was adjusted to 2.11%.

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表2-4	全民健保保險費負擔比率				
Table 2-4	Premium Contribution under the NHI Sy	stem			
				負擔比率(9	
	保險對象類別		Contri	ibution Ratios (%)	
	Classification of the Insured		被保險人 Insured	投保單位 Insured Units	政府 Government
	公務人員 Civil Servants	本人及眷屬 Insured and Dependents	30	70	0
	公職人員、志願役軍人 Volunteer Servicemen, Public Office Holders	本人及眷屬 Insured and Dependents	30	70	0
	私立學校教職員 Private School Teachers	本人及眷屬 Insured and Dependents	30	35	35
第一類 Category 1	公、民營事業、機構等有一定雇主的受僱者 Employees of Public or Private Owned Enterprises and Organizations	本人及眷屬 Insured and Dependents	30	60	10
	雇主 Employers	本人及眷屬 Insured and Dependents	100	0	0
	自營業主 Self-employed	本人及眷屬 Insured and Dependents	100	0	0
	專門職業及技術人員自行執業者 Independent Professionals and Technical Specialists	本人及眷屬 Insured and Dependents	100	0	0
第二類	職業工會會員 Occupation Union Members	本人及眷屬 Insured and Dependents	60	0	40
Category 2	外僱船員 Foreign Crew Members	本人及眷屬 Insured and Dependents	60	0	40
第三類 Category 3	農民、漁民、水利會會員 Members of Farmers, Fishermen and Irrigation Associations	本人及眷屬 Insured and Dependents	30	0	70
	義務役軍人 Military Conscripts	本人 Insured	0	0	100
第四類 Category 4	軍校軍費生、在卹遺眷 Military School Students on Scholarships,Widows of Deceased Military Personnel on Pensions	本人 Insured	0	0	100
	替代役役男 Males Performing Alternative Military Service	本人 Insured	0	0	100
	矯正機關收容人 Inmates in Correctional Facilities	本人 Insured	0	0	100
第五類 Category 5	低收入戶 Low-income Household	家戶成員 Household Members	0	0	100

	保險對象類別				負擔比率(%) Contribution Ratios(%)		
	本校記載表現が Classification of the Insured			投保單位 Insured Units	政府 Government		
	<b>榮民、榮民遺眷家戶代表</b>	本人 Insured	0	0	100		
第六類	Veterans and Their Dependents	眷屬 Dependents	30	0	70		
Category 6	地區人口 Other Individuals	本人及眷屬 Insured and Dependents	60	0	40		

Insurance premiums are jointly paid by insureds, insured units (employers), and the government. For insured classified in categories 1, 2, and 3, premiums are based on their salary basis × the regular premium rate. Regular premium for insured classified in categories 4, 5, and 6 are calculated as the average premium paid by those classified in categories 1 to 3 (Table 2-3 and Table 2-4).

# **Setting Payroll Brackets on Which Premiums are Based**

With regard to the payroll brackets of insureds in categories 1 through 3, the Ministry of Health and Welfare drafts a periodically-updated payroll bracket table that is submitted to the Executive Yuan for approval. The payroll bracket table in effect since January 1, 2021 has 47 brackets (Table 2-5). The payroll basis of category 1 insured are reported by their insured units (employers), based as the brackets in the table corresponding to the insureds' monthly wage income. Starting from January 1, 2018, the minimum payroll basis of insured in category 2 with no fixed employer and the payroll basis of insured in category 3 (farmers, fishermen, and irrigation association members) have been set as NT\$24,000.

# Calculation of Supplementary Premiums

Following the implementation of 2<sup>nd</sup> Generation NHI, apart from computing regular premiums based on the payroll bracket corresponding to an individual's regular wages, NHIA also assesses supplementary premiums. The basis for the calculation of supplementary premiums includes large bonuses, part-time wages, professional service income, dividend income, interest income, and rental income, which were not included in payroll bracket calculations in the past. It is expected that by expanding the NHI's premium base, it can ensure that persons with equivalent incomes will pay similar premiums, and thereby achieve a fair burden (Chart 2-2). In addition, insured persons in low-income households are exempt from contributing supplementary premiums. Furthermore, supplementary premiums are also collected on the difference between the total monthly salaries that employers actually pay their employees each month and the total "payroll basis" of the employees. In 2019, supplementary premium income totaled approximately NT\$47.5 billion and accounted for roughly 7.65% of all premium income for the year.



第4、5、6類保險對象,則以第1類至第3類保 險對象之每人一般保險費的平均值計算(表 2-3、表2-4)。

# 投保金額之訂定

第1類至第3類被保險人之投保金額,由

衛生福利部擬訂分級表,報請行政院核定,自 2021年1月1日起共有47級(表2-5)。第1類 被保險人的投保金額,由投保單位(雇主)依 被保險人每月的薪資所得,對照該表所屬的等 級申報;第2類無一定雇主勞工被保險人的最 低投保金額及第3類農民、漁民、水利會會員

₹2-5 2021年投保 able 2-5 Income Bra	金額分級表 ckets for Premium (	Calculation	
組別級距 Bracket Difference	投保等級 Income Tiers	月投保金額(元) Premium Basis (NT\$)	實際薪資月額(元) Actual Salary (NT\$)
AA 40	1	24,000	24,000以下 Below 24,000
第一組 級距1,200元	2	25,200	24,001~25,200
1st Bracket	3	26,400	25,201~26,400
Difference NT\$1,200	4	27,600	26,401~27,600
	5	28,800	27,601~28,800
	6	30,300	28,801~30,300
第二組	7	31,800	30,301~31,800
級距1,500元 2 <sup>nd</sup> Bracket	8	33,300	31,801~33,300
Difference NT\$1,500	9	34,800	33,301~34,800
	10	36,300	34,801~36,300
	11	38,200	36,301~38,200
第三組	12	40,100	38,201~40,100
級距1,900元 3 <sup>rd</sup> Bracket	13	42,000	40,101~42,000
Difference NT\$1,900	14	43,900	42,001~43,900
	15	45,800	43,901~45,800
	16	48,200	45,801~48,200
第四組	17	50,600	48,201~50,600
級距2,400元 4 <sup>th</sup> Bracket	18	53,000	50,601~53,000
Difference NT\$2,400	19	55,400	53,001~55,400
	20	57,800	55,401~57,800
	21	60,800	57,801~60,800
第五組	22	63,800	60,801~63,800
級距3,000元 5 <sup>th</sup> Bracket	23	66,800	63,801~66,800
Difference NT\$3,000	24	69,800	66,801~69,800
	25	72,800	69,801~72,800

# **Balancing NHI Revenues and Expenditures**

The NHI system first began encountering shortfalls in 1998, and the cumulative budget had its first shortfall at the end of March 2007. An increase in the premium rate in April 2010 helped the cumulative budget shortfall shift to a surplus in February 2012. The launch of the new 2<sup>nd</sup> Generation NHI system introduced supplementary premiums and increased the government's minimum contribution to premiums to at least

36%. This resulted in an accumulated surplus of NT\$155.2 billion as of June 2020 (Table 2-6).



組別級距 Bracket Difference	投保等級 Income Tiers	月投保金額(元) Premium Basis (NT\$)	實際薪資月額(元) Actual Salary (NT\$)
<b>本</b> 之4	26	76,500	72,801~76,500
第六組 級距3,700元	27	80,200	76,501~80,200
6 <sup>th</sup> Bracket Difference NT\$3,700	28	83,900	80,201~83,900
Difference 14140,700	29	87,600	83,901~87,600
	30	92,100	87,601~92,100
第七組	31	96,600	92,101~96,600
級距4,500元 7 <sup>th</sup> Bracket	32	101,100	96,601~101,100
Difference NT\$4,500	33	105,600	101,101~105,600
	34	110,100	105,601~110,100
	35	115,500	110,101~115,500
	36	120,900	115,501~120,900
<b>☆</b> 1.40	37	126,300	120,901~126,300
第八組 級距5,400元	38	131,700	126,301~131,700
8 <sup>th</sup> Bracket Difference NT\$5,400	39	137,100	131,701~137,100
Difference 111 \$5,400	40	142,500	137,101~142,500
	41	147,900	142,501~147,900
	42	150,000	147,901~150,000
	43	156,400	150,001~156,400
第九組	44	162,800	156,401~162,800
級距6,400元	45	169,200	162,801~169,200
9 <sup>th</sup> Bracket Difference NT\$6,400	46	175,600	169,201~175,600
	47	182,000	175,601以上 Above 175,601

註:2021年1月1日生效。 Note: Effective as of January 1, 2021.



圖2-2

等被保險人的投保金額自2018年1月1日起為24.000元。

# 補充保險費計收

二代健保實施後,除了以經常性薪資對 照投保金額所計算出的「一般保險費」之外, 再加上「補充保險費」,把以往沒有列入投保 金額計算的高額獎金、兼職所得、執行業務收 入、股利所得、利息所得或租金收入等項目, 納入「補充保險費」的計費基礎,計收補充保 險費。希望藉由擴大保險費基,拉近相同所得 者之保險費,達到負擔之公平性(圖2-2), 低收入戶之保險對象則不列為補充保險費之收 取對象。另外,雇主每月所支付薪資總額與其

二代健保保險費示意圖

受僱者當月投保金額總額間之差額,亦增列為 計費基礎,收取補充保險費;2019年全年補充 保險費計收約475億元,占同年保險費收入約 7.65%。

# 健保財務收支情形

健保歷年保險收支自1998年起開始發生短絀,至2007年3月底,累計健保財務收支首度呈現短絀,故自2010年4月起調整保險費率,歷年保險收支自2012年2月開始轉虧為盈,另受二代健保財務新制影響,增加補充保險費及政府應負擔健保總經費下限提高至36%的規定,至2020年6月累計收支結餘為1,522億元(表2-6)。

# 二代健保保險費=一般保險費+補充保險費 (保險對象:第1類至第4類及第6類收取補充保險費 以第1類為例:負擔比率為30% 第1類~第3類:投保金額×一般費率×負擔比率×(1+依附眷口數) 第4類及第6類:定額保險費 「高額獎金」 「執行業務收入」 「未職所得」 「最初數如超過3口,以3口計算 「高額獎金」 「執行業務收入」 「未職所得」 「根充保險費率 「利息所得」 「利息所得」 「利息所得」 「利息所得」

註:1.2021年1月1日起一般保險費費率調整為5.17%(調整前為4.69%),補充保險費費率調整為2.11%(調整前為1.91%)。 2. 兼職所得:非屬投保單位給付之薪資所得。

## Overview of the 2<sup>nd</sup> Generation NHI Premiums Chart 2-2

## 2<sup>nd</sup> generation NHI premium = standard premium + supplementary premium

NHI enrollees: supplementary premium is collected from Category 1 to 4 and Category 6

## Regular **Premiums**

Category 1 ~ Category 3:

Salary Basis X Standard Premium Rate X Contribution Ratio X (1 + Number of

If Category 1, individual contribution ratio 30%

Dependents)

Category 4 and Category 6: Fixed Premium

Maximum of 3

**Supplementary Premium** 

High Bonuses	Professional Fees	Part-time Wages	
Stock Dividends	Interest Income	Rental Income	

Supplementary Premiums Rate

Notes: 1. From January 1, 2021, the regular premium rate was adjusted to 5.17% (before adjustment was 4.69%), and the supplementary premium rate was adjusted to 2.11% (before adjustment was 1.91%).

2. Part-time wages: Wage income not paid by the insured's insurance registration organization.

### 表2-6 最近5年全民健康保險財務收支狀況(權責基礎)

## Table 2-6 NHI Revenues and Expenditures of the Past Five Years (Accrual Basis)

		女入[1] enues [1]		成本[2] iditures [2]	保險收支 當年餘絀	保險收支	
年度 Year	金額 (億元) Amount (Unit: NT\$100 million)	成長率 (%) Growth rate (%)	金額 (億元) Amount (Unit: NT\$100 million)	成長率 (%) Growth rate (%)	(億元)[1]- [2] NHI Annual Balance (Unit: NT\$100 million)[1]- [2]	累計餘絀 (億元) Accumulated Balance (Unit: NT\$100 million)	
2015	6,410	12.54	5,381	3.85	1,029	2,289	
2016	5,869	-8.43	5,684	5.63	186	2,474	
2017	5,900	0.53	5,998	5.54	-98	2,376	
2018	6,061	2.73	6,328	5.49	-266	2,109	
2019	6,224	2.69	6,566	3.77	-342	1,767	
2020/1~6	3,107	-	3,353	-	-246	1,522	
1995/3~2020/6	106,505		104,983			1,522	

説明: 1. 資料截至2020年6月

- 2. 保險收入=保險費+滯納金+資金運用淨收入+公益彩券盈餘及菸品健康捐分配數+其他淨收入-呆帳提存數-利息費用
- 3. 保險成本=保險給付醫療費用+其他保險成本

## Notes:

- 1. Data as of June 2020.
- 2. NHI Revenues = Premiums+ Overdue premium charges+ Investment Income + Contributions from Public Welfare Lottery Earning and Health and Welfare Surcharge on Tobacco Products + Other Net Revenue - Unpaid Debts - Interest Expenses;
- 3. NHI Expenditures = Reimbursements of Medical expenses + Other Insurance Costs







# 3

# 給付完整 就醫便利

# Comprehensive Benefits and Convenient Access

# 醫療給付節圍

參加全民健保的保險對象,凡發生疾病、 傷害或生育事故時,皆可憑健保卡至醫院、診 所、藥局及醫事檢驗機構等特約醫事服務機構接 受醫療服務。

目前全民健保提供的醫療服務包括:門診、住院、中醫、牙科、分娩、復健、居家照護、慢性精神病復健等項目;醫療支付的範圍則包括:診療、檢查、檢驗、會診、手術、麻醉、藥劑、材料、處置治療、護理及保險病床等,可 說是將所有必要的診療服務都包含在內。

# 就醫便利

在全民健保制度之下,民眾可以自由選擇 特約醫院、診所、藥局、醫事檢驗機構,接受 妥善的醫療照護服務。即使在國外,民眾因不 可預期的緊急傷病或緊急分娩,須在當地醫事 服務機構立即就醫,可於急診、門診治療當日 或出院之日起6個月內申請核退國外自墊醫療 費用,但核退費用的標準則以支付國內特約醫 院及診所之平均費用為最高上限。

截至2020年6月底止,全民健保特約醫療院所合計達21,463家,占全國所有醫療院所總數92.66%(表3-1);另有特約藥局6,525家、居家護理機構705家、精神社區復健機構221家、助產所18家、醫事檢驗機構207家、物理治療所28家、醫事放射機構10家、職能治療所6家及呼吸照護所7家,保險對象可自由選擇醫療院所接受醫療照護服務。

2019年平均每人每年門診就醫次數15.4次,平均每百人住院次數14.8次,全國每人每年平均住院日數1.4日。

	<b>プロファット リコッキ シレ 原の ごちから だた 中に</b>
	全民健保特約醫療院所數
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Table 3-1 Number of NHI-Contracted Hospitals and Clinics

單位:機構數 Unit: No. of Institutions

	總計 Total	西醫醫院 Hospitals	西醫診所 Clinics	中醫醫院 Chinese Medicine Hospitals	中醫診所 Chinese Medicine Clinics	牙醫診所 Dental Clinics
全國醫療院所數 Total Medical Institutions	23,164	470	11,776	4	4,020	6,894
特約醫療院所數 Contracted Medical Institutions	21,463	470	10,487	4	3,755	6,747
特約率 Percentage of Contracted Institutions	92.66%	100%	89.05%	100%	93.41%	97.87%

資料時間: 2020年6月30日。 Data as of June 30, 2020

# **Scope of Benefits**

When the insured get sick, injured in an accident, or give birth, they can receive medical services at medical institutions such as hospitals, clinics, pharmacies, and medical examination institutions upon presentation of their health insurance card.

The medical services currently provided by the NHI include outpatient care, inpatient care, traditional Chinese medicine (TCM), dental care, child delivery, physiotherapy and rehabilitation, home health care, chronic mental illness rehabilitation, and etc. The scope of medical payments includes diagnosis, examination, lab tests, consultation, surgery, anesthesia, medication, materials, treatment, nursing, and insured bed; essentially all necessary health care services are covered by the system.

## **Convenient Access to Healthcare**

Under the NHI system, the insured can freely choose to receive medical care services at any NHI contracted hospital, clinic, pharmacy, or medical laboratory. Even when overseas, the insured can immediately obtain medical care at a local medical institution if they have an unforeseen illness or injury, or have an emergency delivery. Upon return to Taiwan, such individuals may apply for reimbursement of medical expenses paid overseas within six months after receiving emergency treatment, outpatient treatment, or their hospital discharge. The reimbursement will be based on the average payment for domestic hospitals and clinics.

As of the end of June 2020, NHI contracted hospitals and clinics totaled 21,463, and accounted for 92.66% of all hospitals and clinics in Taiwan

(Table 3-1). There were also 6,525 contracted pharmacies, 705 home nursing care institutions, 221 psychiatric community rehabilitation centers, 18 midwife clinics, 207 medical examination institutions, 28 physical therapy clinics, 10 medical radiation institutions, 6 occupational therapy clinics, and 7 respiratory care clinics. Insureds may freely choose at which hospital or clinic they will receive medical services.

In 2019, the average per capita outpatient visit reached an average of 15.4 times; the average hospital admission rate was 14.8 times per hundred persons; and the average length of hospital stay per person was 1.4 days.

# **Adjusting Copayments and Realizing Two-way Referrals**

The NHI copayment system was designed to avoid waste, without affecting access to medical care for those truly in need. Since the NHI's inception, the copayments for outpatient and emergency care have been adjusted multiple times. The NHIA has used copayments as a means to guide medical resource utilization to ensure that hospitals and clinics at different levels focus on their respective duties.

To encourage persons with minor illnesses to seek care at local clinics, and obtain referral to regional hospitals, medical centers, and other larger hospitals only when further examination or more advanced treatment is needed, on July 15, 2005, the NHIA modified the copayment and referral system whereby basic outpatient copayments were revised and copayments do not increase if patients conform to referrals. Under these measures, the basic copayment for attending a western medicine outpatient clinic at a hospital depends on whether or not an individual has a

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# 調整部分負擔 落實雙向轉診

全民健康保險部分負擔的設計是為避免醫療浪費,同時不致影響真正有需要的人就醫, 自開辦後,門、急診之部分負擔已經調整多次,同時也藉以導正醫療資源利用,使不同層級醫療院所各司其職。

為鼓勵民眾小病到當地診所就醫,需要 進一步檢查或治療時再轉診到區域醫院、醫學 中心等大醫院,健保署自2005年7月15日起推 出若配合轉診則不加重部分負擔之設計,門診 基本部分負擔亦配合修正。其中,西醫門診基 本部分負擔按「未轉診」及「轉診」兩種方式 計收。民眾若未經轉診直接到醫學中心、區域 醫院、地區醫院就醫,就會付比較高的部分負 擔。牙醫、中醫不分層級一律計收50元。此 外,民眾看病時,如藥費超過一定金額,則須 加收藥品部分負擔(上限200元)。同一療程 中接受第2次以上的復健物理治療(中度一複 雜、複雜項目除外)或中醫傷科治療,每次須 自行繳交50元的部分負擔費用,但凡因重大傷 病、分娩、山地離島地區就醫者及其他符合健 保署規定者,均免收部分負擔。

自2016年6月起健保署加強推動分級醫療,以鼓勵民眾有病症先至基層院所就醫,有需要再轉診至適當科別院所,以強化大醫院專注於治療急重症及醫學研究的功能,基層院所則成為提供病患全面性初級照護的第一線守門員,2017年4月15日公告修正西醫門診基本部分負擔,轉診至醫學中心及區域醫院就醫調降40元,未經轉診逕至醫學中心就醫調升60元。

另急診部分負擔,則依檢傷分類級數計收,以 落實雙向轉診,門診及住院部分負擔如表3-2 及表3-3。

此外,於醫療資源缺乏地區就醫的民眾, 部分負擔費用均可減免20%,且居家照護之部 分負擔費用比率由原來10%調降為5%,以嘉 惠醫療資源缺乏地區及外出就醫困難之民眾。

# 家庭醫師及社區藥局在地照顧

為使民眾獲得在地完整持續的醫療照護, 2003年3月起推動「全民健康保險家庭醫師整 合性照護計畫」,由同一地區5家以上的特約 西醫診所結合社區醫院,組成社區醫療群提供 醫療服務。只要透過居家附近的基層診所醫師 做為家庭醫師,民眾就可獲得第一線的健康照 護。家庭醫師平日為預防保健的專業顧問,建 立完整的醫療資料,提供24小時健康諮詢服 務專線。若病情需要進一步手術、檢查或住院 時,可協助轉診,減少民眾到處找醫師所浪費 的時間與金錢。

截至2020年6月底,已有622個社區醫療群在運作,參與之基層診所5,407家,參與率為51.3%,參加醫師數7,307位,參與率為44.9%; 透過社區醫療群受益者超過574萬餘人。

在藥事服務方面,民眾可持特約醫療院所 交付的處方箋,到特約藥局領藥。如有用藥的疑問,可以請藥局的藥師或藥劑生提供用藥及健康諮詢等專業服務。藥局不僅為大家的用藥安全把關,更能就近教導民眾正確的用藥知識。

表3-2 全民健 Table 3-2 NHI Co	單位:新臺幣元 Unit: NT\$						
類型 Category	基本部分負擔 Basic Copayments						
醫院層級 Type of Institution	西醫門診 Western Medicine Outpatient Care		急診 Emergency		牙醫	中醫	
	經轉診 With Referral	未經轉診 Direct Visit	檢傷分類 Triage Classification		Dental Care	Traditional Chinese Medicine	
			第1、2級 Grades 1 & 2	第3、4、5級 Grades 3, 4 & 5		IVICAICIIIC	
醫學中心 Medical Centers	170	420	450	550	50	50	
區域醫院 Regional Hospitals	100	240	300	300	50	50	
地區醫院 District Hospitals	50	80	150	150	50	50	
診所 Clinics	50	50	150	150	50	50	

- 註:1. 凡領有《身心障礙證明》者,門診就醫時不論醫院層級,基本部分負擔費用均按診所層級收取新台幣50元。
  - 2. 門診手術後、急診手術後、生產後6周內或住院患者出院後30日內第一次回診視同轉診,得由醫院開立證明供病患使用。
  - 3. 自2017年4月15日起公告實施。

Notes: 1. The copayment for mentally or physically disabled is fixed at NT\$50 for each medical visit, regardless of the type of medical institution they go to.

- 2. Patients who return for their first checkup after an outpatient or emergency procedure, or within 42 days after giving birth, or within 30 days after being discharged from the hospital pay the same copayment as if they were given a referral as long as they have a hospital certificate confirming the need for a follow-up visit.
- 3. This copayment schedule took effect on April 15, 2017.

# 表3-3 全民健保住院部分負擔

Table 3-3 Copayment Rates for Inpatient Care

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病房別 Ward	部分負擔比率 Copayment Rates							
	5%	10%	20%	30%				
急性病房 Acute	-	30日內 Within 30 days	31~60日 31-60 days	61日以上 Over 61 days				
慢性病房 Chronic	30日內 Within 30 days	31~90日 31-90 days	91~180日 91-180 days	181日以上 Over 181 days				

註:依衛生福利部公告2020年以同一疾病每次住院上限為39,000元,全年累計住院上限為65,000元。

Note: The Ministry of Health and Welfare has announced that the upper limit of inpatient copayment for the same disease is NT\$39,000 in 2020, and the upper limit of cumulative inpatient copayment is NT\$65,000.

referral. If people seek care directly at a medical center, regional hospital, or district hospital without a referral, they will be subject to higher copayment. The copayment for dental and Chinese medicine

care is NT\$50 without regard to level of care. In addition, if a prescription costs more than a certain amount, copayment for the medication is also charged (up to NT\$200). Patients receiving



# 多元支付制度

全民健保支付制度採第三者付費機制,民 眾至醫療院所就醫所花費的醫療費用,由健保 署根據支付標準付費給醫療院所,因此,為求 一個合理、公平及健全的全民健康保險制度, 醫療費用支付制度的設計扮演重要的角色。

全民健保實施初期,為迅速整合公、 勞、農保既有系統,以論量計酬(Fee-for-Service)方式為主,在公、勞保支付標準表 的基礎下,配合保險給付範圍的調整及參酌醫 療團體建議加以增修,但該制度容易造成醫療 費用無限成長,對醫療品質亦有影響。

爰此,健保署參考其他先進國家制度, 再根據不同醫療照護的特性,設計不同支付方式,例如自2002年7月起,全面實施醫療費用 總額預算支付制度(Global Budget Payment System);同時透過支付制度策略,如論病例計酬(Case Payment)、論質計酬(Payfor-Performance, P4P)改革方案,改變診療行為;此外,推動山地離島地區醫療給付效益提升計畫(IDS)、家庭醫師整合照護計畫,以增進醫療服務體系整合;並以品質與結果支付,例如論質計酬支付等。另為提升醫療服務效率,更自2010年1月1日起實施全民健保住院診斷關聯群支付制度(Taiwan Diagnosis Related Groups, Tw-DRGs),並於2014年7月1日起實施第2階段Tw-DRGs。

# 總額預算支付制度

健保署自1998年起陸續推動牙醫、中醫、西醫基層、醫院等部門總額支付制度,至2002年起全面採行總額預算支付制度,以有限健保資源提供有效率目高品質之醫療服務,有



資料水源、創生個利能主民健康休險曾安良曾藏主民健康休險素務執行報告。

Source: National Health Insurance Service Implementation Report preasented in National Health Insurance Committee meetings under the Ministry of Health and Welfare.

follow-up rehabilitation physical therapy (apart from moderate-complex, complex items) or Chinese medicine trauma treatment for the same course of treatment must pay copayments of NT\$50 each time, but such copayments are waived in cases of major illness and injury, child delivery, those who seek care in mountain and offshore island areas, and other cases complying with NHIA regulations.

Starting in June 2016, the NHIA has stepped up the implementation of hierarchically integrated healthcare system in an effort to encourage the insured to first seek care at primary care level hospitals and clinics, and, if needed, they will be referred to an appropriate specialist hospital department or clinic for further care. This approach will enable large hospitals to devote their full attention to treatment of serious illnesses and medical research, while making primary-level hospitals and clinics the frontline of primary care. The revised basic copayment schedule for Western medicine outpatient care announced by the NHIA on April 15, 2017 reduced copayments for referrals to medical centers and regional hospitals by NT\$40, and increased copayments for medical care at a medical center without a referral by NT\$60. Furthermore, copayments for emergency care are now charged depending on triage grade. These measures ensure the realization of two-way referrals. Outpatient and inpatient copayments are shown in tables 3-2 and 3-3.

In order to benefit areas with limited medical resources, where it may be difficult to seek care outside, people living in such areas enjoy 20% reduction in copayments, and the copayment rate for home health care has been reduced to 5% from the original 10%.

## Family Doctors and Community Pharmacies

To ensure that the insured can obtain comprehensive and continuing medical care near their homes, the NHIA introduced the "NHI Family Doctor Plan" in March 2003. Under this plan, five or more NHI-contracted western medicine clinics in the same area can join with a community hospital to form a community health care group. As long as they take a doctor at a primary-level clinic near their home as their family doctor, people can obtain front-line healthcare. Family doctors should ordinarily serve as preventive healthcare consultants, and should bear responsibility for gathering medical data and providing 24-hour health consulting service hotlines. If patients' conditions warrant surgery, further examination, or hospitalization, their family doctors can provide referrals. The family doctor system is intended to save the time and money involved in the process of seeking healthcare.

As of the end of June 2020, 622 community healthcare groups were operating, with 5,407 primary-level clinics participating, which represented a participation rate of 51.3%, 7,307 doctors were participating, for a participation rate of 44.9%, and more than 5.74 million persons benefited from community healthcare groups.

With regard to pharmacy services, individuals can obtain medication from a contracted pharmacy upon presentation of a prescription from a contracted hospital or clinic. If patients have any questions about their prescription, they can ask their pharmacist or assistant pharmacist at a pharmacy to provide usage and health consulting services. Pharmacies not only keep tabs on the public's medication safety, but also provide the public with correct medication usage knowledge.

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#### 圖3-2 全民健保醫療費用總額預算研擬流程 Chart 3-2 NHI Global Budget Drafting Procedures

年度醫療給付費用總額,由主管機關於年度開始6個月前擬訂其範圍,經諮詢健保會後,報行政院核定

Health authorities figure out general parameters for the overall global budget six months before fiscal year begins. After consulting with the NHI Committee, health authorities send the proposed global budget parameters to the Executive Yuan for approval.

年度開始6個月前 Six months before fiscal year begins 健保會於年度開始3個 月前,在行政院核定 總額範圍內,協議訂 定醫療給付總額及其 分配方式

Once Executive Yuan approves the global budget parameters, the NHI Committee discusses and sets the final global budget and how it will be allocated three months before fiscal year begins.

年度開始3個月前 Three months before the fiscal year 保險人於健保會協議 訂定醫療給付總額後1 個月,將保險費率提 請審議

Within one month after the NHI Committee completes its review, the NHIA must set the health insurance premium rate and submit it for approval. 健保會應於年度開始1個月前依協議訂定之醫療給付總額,完成該年度應計之收支平衡費率之審議

The NHI Committee must complete full review of premium rate needed to balance revenues and expenditures under global budget system at least one month before fiscal year begins.

費率公告實施 Premium rate implemented

年度開始2個月前 Two months before fiscal year begins 年度開始1個月前 One month before fiscal year begins 不能於期限內完成審議時,由主管機關經行報行政院核定後公告 If review cannot be completed by the deadline, the MOHW send the premium rate proposal to the Executive Yuan for approval and implementation.

效將醫療費用成長率控制在5%以下。全民健康保險費用總額預算研擬流程如圖3-2。歷年全民健保總額協定成長率如圖3-1,2009年起各總額部門醫療費用協定成長率如表3-4。

為確保醫事服務機構提供的照護品質及範圍,不因總額支付制度實施而改變,在協定醫療費用總額時,同時訂定各總額部門「品質確保方案」包括:醫療服務品質滿意度調查、申訴及檢舉案件處理機制、保險對象就醫可近性監測;以及針對專業醫療服務品質訂定的臨床診療指引、專業審查、病歷紀錄等專業規範、建立醫療院所輔導系統、建立醫療服務品質指

標等,並將品質資訊透明化,公開於健保署全 球資訊網,做為醫療院所持續提升醫療品質的 參考。

## 增修支付標準

為平衡醫療發展,自全民健保開辦起,配合醫療科技發展及實際臨床需要,持續新增診療項目,以提供民眾與時並進之醫療技術。截至2020年6月,支付標準共計有4,530項診療項目,經統計2004年至2020年6月,共計99次公告調整支付標準,共修訂2,091項診療項目的支付標準點數。

表3-4 Table 3-4	全民健保歷年各總額部門醫療費用協定成長率  4 Annual Negotiated Growth Rate of Global Budget  □□□□□□□□□□□□□□□□□□□□□□□□□□□□□□□□□□□											
總額部門 Sector	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
整體 Total	3.874	3.317	2.855	4.314	4.436	3.275	3.430	4.912	5.642	4.711	4.417	5.237
牙醫門診 Dental	3.033	2.515	1.783	2.264	1.421	1.888	2.140	3.463	3.246	4.001	3.433	3.876
中醫門診 Traditional Chinese Medicine	2.950	2.063	2.551	2.856	2.187	2.421	2.124	3.927	4.066	3.699	4.429	5.393
西醫基層 Clinics	3.756	2.742	1.874	2.986	2.818	2.391	3.191	4.274	5.157	4.053	4.067	4.401
醫院 Hospitals	4.887	3.256	3.173	4.683	5.587	3.281	3.659	5.672	6.021	4.800	4.428	5.438

## **Diversified Payment Systems**

The NHI's payment system relies on a thirdparty payment mechanism, and the NHIA pays the medical expenses of persons seeking care to hospitals and clinics on the basis of the NHI fee schedule. The design of the medical expense payment system plays an important role in achieving a reasonable, fair, and effective NHI system.

When the NHI system was initiated, it sought to quickly integrate the existing civil service, labor, and farmers' insurance systems. The fee-for-service approach was adopted as the primary payment system, and taking the government and labor insurance payment standards as a basis, the NHI's payment standards were revised in conjunction with adjustment of the scope of reimbursements and the recommendations of medical groups. However, this system resulted in an uncontrolled increase in medical expenses, and has affected the quality of care.

Accordingly, the NHIA has followed the example of other leading countries by designing

different payment methods based on the characteristics of different types of medical care. For instance, the NHIA fully implemented the global budget payment system in July 2002, and simultaneously employed different revised payment strategies, such as case payment and pay-forperformance (P4P) to change treatment behavior. In addition, the Integrated Delivery System (IDS) implemented by the NHIA in mountain areas and on offshore islands has enhanced integration of the medical service system, and the NHIA also provides payments on the basis of quality and outcomes through pay-for-performance plans. Furthermore, to enhance patient health and medical efficiency, the NHI launched its Taiwan Diagnosis Related Groups (Tw-DRGs) program on January 1, 2010, followed by a second stage of the program, which has been in effect since July 2014.

## **Global Budget Payment System**

The NHIA has phased in global budget payment for dental care, traditional Chinese medicine, primary- level Western medicine, and hospital care since 1998, as well as implementing



為鼓勵醫院重視臨床護理照護人力,促 使醫療院所配合增加護理人力,2009年起辦 理「全民健康保險提升住院護理照護品質方 案」,截至2014年挹注經費累計達91.65億 元,用以鼓勵醫院增聘護理人力、提高夜班費 及補貼超時加班費,增加護理人員留任的意 願。2015年更投入經費20億元用於調整住院 護理費支付標準,除提升支付點數外,透過護 病比與支付連動制度, 盼減輕護理人員工作負 擔。每年亦持續投入預算用以調整護理費相關 支付標準,2016年投入約18億元調整各類病 床護理費,2017年投入1.98億元調整地區醫院 住院護理費,2018年投入約3.72億元提升重 症護理照護品質及6.14億點調整護病比支付標 準,2019年投入約4.75億元調升急性一般及經 濟病床(皆含精神病床)住院護理費。

另外,為配合分級醫療推動,2017年以醫院總額部門「醫療服務成本指數改變率」增加之預算,用於調整急重症項目(共60億元)及偏鄉與地區醫院診療項目(共22億元)之支付點數。自2017年10月1日起,調升167項診療項目支付點數,放寬1,513項手術之兒童加成方式,以及放寬手術通則、急診例假日加成時間、兒童專科醫師加成,另調高偏鄉及地區醫院49項基本診療支付點數。續於2018年及2020年分別新增「地區醫院假日門診診察費加計」及「地區醫院夜間門診診察費加成10%」。

為壯大西醫基層診所服務量能,擴大其服務範疇,自2017年起至2020年編列22.4億用於基層開放表別項目,其中2017年開放「流行性感冒A型病毒抗原」等25項診療項目、2018年起開放「陰道式超音波」等9項診療項目、2019

年起開放「淋巴球表面標記-感染性疾病檢驗」 等11項診療項目、2020年起開放「部分凝血活 酶時間」等17項診療項目至基層院所執行。

## 醫療給付改善方案

全民健保醫療給付改善方案,係透過調整支付醫療院所醫療費用的方式,提供適當誘因,引導醫療服務提供者朝向提供整體性醫療照護發展,並以醫療品質及效果做為支付費用的依據。自2001年10月起,分階段實施子宮頸癌、乳癌、結核病、糖尿病及氣喘等5項醫療給付改善方案。

子宮頸癌方案自2006年起業務移由國民健康署辦理外,該年亦同時於西醫基層診所試辦高血壓醫療給付改善方案,2007年更擴及醫院執行。另結核病醫療給付改善方案,自2008年起,導入支付標準全面實施辦理。2010年1月新增思覺失調症、慢性B型肝炎帶原者與C型肝炎感染者等2項論質方案,2011年1月再新增初期慢性腎臟病論質方案,該方案自2016年4月起導入支付標準全面實施辦理。

2015年孕產婦全程照護醫療給付改善方 案從衛生福利部醫療發展基金回歸至健保署; 同年10月新增早期療育門診醫療給付改善方 案,2017年新增慢性阻塞性肺病方案,2019 年新增提升醫院用藥安全與品質方案。

糖尿病方案因執行成效良好,於2012年 10月導入支付標準全面實施;高血壓方案收案 對象常合併有糖尿病、慢性腎臟病等疾病,為 整併照護方式,自2013年起不再列為單獨項 目,而併入其他論質方案推行。近年各方案之 照護率如表3-5。

Comprehensive Benefits and Convenient Access

a full-scale global budget payment system in 2002, which effectively curbed the growth rate of medical expenses to within 5%. See Chart 3-1 for the NHI medical expenditure growth rates since 2009. Please refer to Chart 3-2 for the NHI global budget drafting procedures, Chart 3-1 for the growth rate of annual global budget, and Table 3-4 for the Annual Negotiated Growth Rate of Global Budget.

To ensure that the quality and scope of the care provided by medical institutions is not affected by the implementation of the global budget payment system, while negotiating global medical expense budgets, NHIA also drafts quality assurance programs. These quality assurance programs for global budget sectors include medical services quality satisfaction surveys, complaints and reported case handling mechanisms, and insured care accessibility monitoring. NHIA has also determined clinical services guidelines for professional treatment quality, drafted standards for professional review and case histories, established a hospital and clinic assistance system and medical services quality indicators, and maintained the transparency of quality information by posting relevant information on the NHIA website as reference to help hospitals and clinics to continue to improve their medical quality.

#### Revision of the Fee Schedule

To ensure balanced medical development and provide the public with up-to-date medical technologies, the NHIA has continued to add new treatment items reflecting technological progress and real clinical needs. As of June 2020, the fee schedule covered a total of 4,530 treatment items. The adjustment of the fee schedule was announced 99 times between 2004 and June 2020, and revisions were made to payment points

for 2,091 treatment items.

To encourage hospitals to place greater emphasis on clinical nursing human resources, a program to improve the quality of nursing care was initiated in 2009, and more than NT\$9.17 billion had been allocated to it as of 2014. This funding was used to encourage hospitals to hire more nursing staff, increase pay for night shifts, and subsidize extra overtime, making nurses more willing to stay on the job. Another NT\$2 billion was invested in 2015 to adjust the reimbursement rates for nursing services. This measure has not only increased the payment point values for the nurses' services, but also reduced nurses' burdens through the linkage of payments to the nurse-patient ratio. Every year the NHIA allocates budget to adjust related payment standards of nursing fees. In 2016, NT\$1.8 billion was allocated to adjust nursing fees of all patients; in 2017, NT\$198 million was allocated to adjust nursing fees of patients hospitalized at district hospitals. In 2018, NT\$372 million was allocated to improve the care quality of patients with severe diseases, and NT\$614 million was allocated to adjust the payment standard based on nurse to patient ratio. In 2019, NT\$475 million was allocated to adjust the nursing fees for acute, regular and economy beds (psychiatric beds included).

In addition, in conjunction with the promotion of differentiating levels of care, in 2017, increased budget for the "medical service cost change index" in the hospital global budget was used to adjust payment points for acute/severe disease items (totaling NT\$6 billion) and service items in remote areas and district hospitals (totaling NT\$2.2 billion). Beginning on October 1, 2017, the payment points for 167 service items were adjusted, markups for children in 1,513 surgery

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				改善方案照護											
Table 3-5	Perce	entage	of Pa	tients Treate	d Unc	ler Nh	ll's Pa	ay-foı	r-Perf	orma	nce P	lan	單位	: % Ur	nit: %
方案別 Plan	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
氣喘 Asthma	32.5	34.8	35.2	31.3	31.6	47.0	45.5	39.3	37.5	41.9	36.0	28.2	29.5	35.1	35.6
糖尿病 Diabetes	23.5	23.2	24.7	26.3	27.6	29.3	31.4	33.9	35.1	41.9	41.1	43.4	47.9	51.3	55.4
結核病 Tuberculosis	91.8 導入支付標準 Incorporated in the Fee Schedule						-	-	-	-	-	-			
乳癌 Breast cancer	12.1	13.0	13.6	14.6	14.5	14.6	13.7	13.4	13.1	10.9	10.6	9.7	8.2	7.7	7.3
高血壓 Hypertension	未 實施 N/A	實施 Clinics 6.5 3.9 2.7 2.6 2.9 1.4 註 See Note						te							
思覺失調症 Schizophrenia	未實施 N/A 46.9 51.2 52.2 59.1 62.0 63.9								68.2	69.2	67.3				
B型C型肝炎 帶原者 Hepatitis B and C carriers	未實施 N/A 9.8 19.4 26.1 30.6 37.2 32.6 35.3								36.6	39.9	41.5				
初期慢性 腎臟病 Early stage chronic kidney diseases	,	未實施 N/A 20.2 26.4 32.1 26.7 38.5 42.1							41.8	30.0	30.9				
孕產婦全程 照護 Full-course maternity care	由衛生福利部醫療發展基金 夫實施 N/A Sponsored by the MOHW's Medical Development Fund							32.3	33.4	33.3					
早期療育 Early treatment for development retardation	未實施 N/A							14.9	13.2	11.5					
慢性阻塞性 肺病 Chronic obstructive pulmonary lung disease	未實施 N/A								24.3	38.5	35.4				

註:高血壓方案自2006年起於西醫基層開始試辦,2007年則擴大至醫院,其照護率因涵蓋基層診所及醫院,呈現照護率下降情形,又因病患常合併多重疾病,例如糖尿病、慢性腎臟病等,故未再以疾病別單獨另列計畫追蹤,自2013年起停止試辦。早期療育門診醫療給付改善方案自2015年10月實施、慢性阻塞性肺病自2017年4月實施。

Note: The hypertension plan was first implemented on a trial basis at Western medicine clinics in 2006, and was expanded to hospitals in 2007. Because the care rate for this plan encompasses both primary-level clinics and hospitals, the care rate for this plan decreases. Furthermore, because hypertension patients commonly also have such comorbidities as diabetes and chronic kidney disease, these conditions were no longer tracked under other independent plans, and trial implementation of the plan was ended in 2013. An early intervention outpatient medicine pay-for-performance plan was implemented in October 2015, and a chronic congestive lung disease plan was introduced in April 2017.

items were relaxed, general principles for surgery were relaxed, and markups for ER on weekends, pediatric specialists, and raising payment points for 49 basic diagnosis and treatment in remote towns and district hospitals. Furthermore, measures such as additional diagnostic fee at district hospitals on national holidays and a 10% markup for diagnostic fee at the district hospital's evening clinic were

implemented in 2018 and 2020, respectively.

To strengthen the capacity of primary-level clinics and expand their scope of service, a budget of NT\$2.24 billion was allocated for the year 2017 to 2020, to increase the items of service provided by primary-level clinics. In 2017, 25 diagnostic items, including influenza A virus antigen test, were added. In 2018, 9 diagnostic items, including vaginal ultrasonography, were added. Since 2019, 11 diagnostic items, including Lymphocyte surface marker for infectious disease detection, have been offered at clinics. In 2020, 17 diagnostic items including Activated Partial Thromboplastin Time(APTT) have been offered at primary-level clinics.

## **Pay-for-Performance Plans**

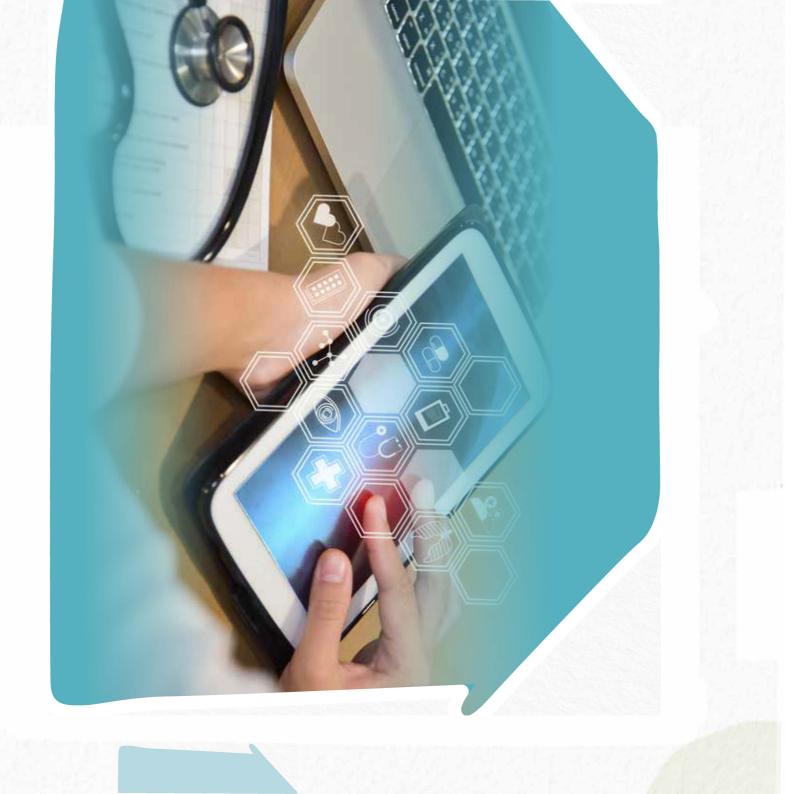
The NHIA's pay-for-performance plans are intended to adjust medical expense reimbursements to hospitals and clinics while providing appropriate incentives to induce medical service providers to develop and provide holistic healthcare. As a consequence, medical quality and effectiveness are taken as a basis for the reimbursement of expenses. The NHIA phased in the pay-for-performance system starting in October 2001 to cover payments for the treatment of cervical cancer, breast cancer, tuberculosis, diabetes, and asthma based on well-defined clinical criteria.

The management of the cervical cancer program was transferred to the Health Promotion Administration in 2006, and that same year a payfor-performance plan for hypertension treated at Western medicine clinics was trialed. In 2007, hospitals became eligible to treat hypertension under the plan, and in 2008, pay-for-performance for the treatment of tuberculosis was included in the NHI fee schedule. Two additional pay-forperformance plans were added in January 2010: for schizophrenia and for hepatitis B carriers and hepatitis C patients, and another plan was introduced in January 2011 for early chronic kidney disease. Pay-for-performance plan for chronic kidney disease was included in the NHI fee schedule in April 2016.

In 2015, the NHIA took back management of the pay-for-performance program covering full-course maternity care for pregnant women, which had previously been managed by the Ministry of Health and Welfare's Medical Development Fund. A pay-for-performance plan for early intervention outpatient therapy was added in October of the same year, and a pay-for-performance plan for chronic congestive lung disease was added in 2017. The NHIA launched the program on improving hospital medication safety and quality in 2019.

Due to the positive impact of the diabetes pay-for-performance plan, it was adopted in the fee schedule for all diabetes cases in October 2012. Furthermore, since the patients under the hypertension plan commonly also had such comorbidities as diabetes and chronic kidney disease, etc., to promote holistic care methods, these conditions were no longer listed as independent items starting in 2013, and were included in other pay-for-performance plans. The recent care rates of each plan are shown in Table 3-5.

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## 專業審查 提升品質

## Professional Review and Quality Improvement

為避免醫療浪費,保障醫療品質,醫療服務審查制度為必要機制。醫療服務審查重點為:醫療服務項目、數量及適當性。平均一年門診申報件數約3.56億件,平均每日約97萬件,一年住院約328萬件,平均每日約9千件。基於人力及行政成本考量,有關醫療服務審查可區分為「程序審查」與「專業審查」;在工具面,亦大量運用電腦科技與資料分析技術,並致力於發展「電腦醫令自動化審查」及「檔案分析」等電腦輔助審查系統以提升審查效率。

## 專業審查

由於申報案件量甚鉅,健保署於專業審查 時採抽樣審查,即以抽樣方式調閱部分病歷送 請審查醫藥專家審查,抽樣方式包括隨機抽樣 與立意抽樣。隨機抽樣審查結果會以樣本的核 減率按比例回推至全部母體案件進行核減,立



意抽樣審查結果因屬特定案件全審非抽樣,故 不予回推。

醫療專業審查注意事項之訂定,需先蒐集 專科醫學會與醫師公會及醫院協會意見後,經 具有相關臨床或實際經驗之醫藥專家組成分科 專家諮詢會議討論後訂定。自2017年起,以醫 療專業常見治療模式或手術為主題改版修訂採 邏輯性編排,比照藥品給付規定進行編碼,以 利資訊化勾稽,提供審查醫師參考。

## 運用科技提高審查效率

健保署逐步推動醫療申報電子化,累積至今,已成為全球獨一無二的全民健保資料庫。 透過電子e化,健保署可快速有效率的審查醫療院所申報資料及發現異常狀態,並從大量的 倉儲資料中,輔助分析協助政策方向之訂定, 及啟動相關措施,避免醫療資源浪費。

## 電腦醫令自動化審查

針對全民健康保險醫療服務給付項目及支 付標準、全民健康保險藥物給付項目及支付標 準、全民健康保險醫療費用審查注意事項等給 付規定,明確規範不給付(例如年齡限制、性 別限制、專科醫師限制等),則建立醫令自動 化審查邏輯,透過電腦邏輯程式檢核,直接核 減不給付醫令項目,逐步導正醫療院所申報之 正確性,以提升審查效率。

Professional Review and Quality Improvement

The medical service review system is a necessary mechanism to prevent waste, safeguard quality, and maintain the public's healthcare safety and quality. The key points of medical service reviews include: medical service items, quantity, appropriateness, and quality. An average of 356 million outpatient reimbursement claims are filed every year, which works out to an average of roughly 970,000 per day, and about 3.28 million inpatient care claims (roughly 9,000 per day) are filed each year. Based on manpower and administrative cost considerations, the review process follows two tracks: a procedural review track and a professional peer review track. Computer technology and data analysis are employed extensively in these reviews, and NHIA is striving to develop "computerized physician's order automated review and profile analysis" computeraided review systems in an effort to boost review efficiency.

#### **Professional Review**

Due to the immensity of reported cases, the NHIA adopts sampling during professional reviews. That is, a part of the medical records are sampled and submitted for review by medical experts. The sampling methods include random sampling and purposive sampling. The results of random sampling will be scaled down based on the deduction rate of the samples to the total population cases for deduction, while the review results obtained through purposive sampling will not be scaled down.

Before setting guidelines for medical professional review, opinions of medical associations formed by various departments, medical associations of physicians and hospitals shall be consulted. The guidelines shall be drawn

up after departmental meetings and discussions held by medical experts with related clinical and practical experience. Starting from 2017, the guidelines have been compiled based on common treatment methods or surgical techniques and coded according to medication payment requirements, for the purpose of digitalized auditing and serving as reference for the physicians conducting the review.

## More Efficient Review through Information Technology

The NHIA has gradually pushed forward the digitization of medical reports, which have been compiled over the years to create the NHI database, which is unique in the world. Thanks to this digitization process, the NHIA can quickly and efficiently review claims submitted by healthcare providers, and detect abnormal situations. The information collected in the NHI's vast database is also used to analyze future policy directions, initiate relevant measures, and prevent the waste of medical resources.

## Automated Review System for Medical Orders

The NHIA has developed automated review system for medical orders, i.e. automated auditing rules and no-payment regulations for NHI covered services, fee schedules, NHI drug list, and NHI medical expense review guidelines (such as age restrictions, gender restrictions, specialist physician requirements, etc.) The system rules out no-payment items directly and helps to improve the accuracy of claims submitted by medical providers and thus boosts review efficiency.



#### 檔案分析

近年健保署也積極採行以檔案分析為主軸 的審查制度,進行醫事機構醫療利用異常之審 查管理,目前已採行之措施如下:

- (1)依據各項統計資料分析、偵測病患就醫、醫療院所診療型態與費用申報之異常狀況,供審查參考,使專業審查重點由個案審查轉變為診療型態的審核。
- (2)邀請醫界代表討論,共同發展檔案 分析審查異常不予支付指標,利用申報資料對 醫療院所診療型態進行審核,並針對各指標值 設定閾值,就異常部分,以程序審查方式進行 核減,以節省人工審查成本。
- (3)健保署自2014年9月起,建置「全民健康保險中央智慧系統」(Central Intelligence System, CIS),對重要項目納入統一管控,將疑似異常耗用健保醫療資源的申報項目,由電腦自動篩選出異常案件,列入抽樣樣本或予以標記,並提供異常資訊,抽調病歷送專業審查確認是否符合健保規定,以提升審查效率。該系統目前以健保門診、健保住診、健保藥品及健保特定診療等4項主構面開發出約120項篩異指標。

## 輔助專業審查

自2014年起擴大推動數位化審查作業, 強化「智慧型專業審查系統IPL」整併資訊功 能,自動連結健保給付規定、審查注意事項、 病歷電子檔案、審查重點等資訊,並增設提醒 機制、個別化設定,協助審查醫藥專家有效率 進行精確審查。

#### 專業雙審及公開具名

為回應各界因審查專業見解差異而提出公開具名以示負責之建議,健保署自2016年10月起,以醫院總額醫療費用為範圍實施「專業雙審及公開具名」試辦方案,在「專業雙審」部分,針對特定案件由2位醫師審查;在「公開具名」部分,依審查醫師之意願,分為「個別核減案件具名」及「團體公開姓名」兩類。前者,有小兒科、婦產科、耳鼻喉科、眼科、神經科、精神科及泌尿科等7個科別於部分地區試辦;後者,於健保資訊網服務系統中依科別公布姓名,累計至2019年底同意率達50%。試辦方案後,醫療費用核減之爭議審議件數由2015年的10.4萬件下降至2019年的7.2萬件,故已達到「減少個人專業見解差異,提升醫療費用核減合理性」之目的。

## 醫療品質資訊公開

健保署自2005年起建置醫療品質資訊公開平台,以藉品質資訊公開,激勵醫界更努力提升個別院所之醫療服務品質,及增進民眾對本保險醫療品質及醫療利用之瞭解,以做為民眾就醫選擇之參考,包括:「專業醫療服務品質報告」、各特約院所之醫療品質指標、服務類指標、特定疾病類指標等,供大眾瞭解國內之醫療品質概況。

除此之外,特約醫事服務機構資訊的基本 資料,例如包括服務項目、診療科別、固定看 診時段、保險病床比率、違規醫事機構資訊、 掛號費查詢,均公開於全球資訊網。

## **Profile Analysis**

In recent years, the NHIA has also actively implemented a profile analysis-based review system, which is able to review and manage irregular medical utilization by medical institutions; the following specific measures are currently in place:

- (1) Use of statistical analysis, detect abnormalities in patient visits, and diagnostic and treatment practices and expense claims irregularities, where the results serve as a reference in professional reviews. This allows the focus of professional reviews to be shifted from individual cases to treatment practices and operating patterns.
- (2) Medical community representatives are invited to discuss and co-develop file analysis to review anomaly non-payment indicators, use claims data to carry out reviews on diagnosis and treatment types of medical institutions, and set threshold values targeting various indexes. For the anomaly part, the procedure review is used to carry out payment reduction to save labor costs.
- (3) The NHIA set up the "Central Intelligence System, CIS" in September 2014 to unify control of important items. For claims suspected of abnormally consuming NHI medical resources, the computer automatically selects anomaly cases, and lists them in the sampling or and flags them. The abnormal information and retrieved medical records are sent for professional review to confirm whether they meet NHI requirements. The system has currently developed about 120 anomaly-screening indicators through the use of 4 main dimensions, namely NHI outpatient care, NHI hospital ambulatory care, NHI pharmaceutical drugs, and NHI specified diagnosis and treatment.

## **Facilitating Professional Review**

From 2014, the NHIA expanded the use of digital reviews using information technology, and strengthened the information integration function of the "Intelligent Peer Review System". This effort included the establishment of automatic links to health insurance payment regulations, review guidelines, case history e-files, and review focal point information, and the addition of reminder mechanisms and individualized settings helps review experts to perform their work accurately and efficiently.

## Named Professional Double Review

In response to the suggestions from all sides to reveal names of the reviewers to show responsibility due to disparities in professional review opinions, the NHIA has implemented the "named professional double review" pilot plan for hospital global budget medical expenditures since October 2016. For the professional "double review" part, specific cases are targeted for review by two physicians. For the "named review part", depending on the willingness of reviewing physicians, it is divided into two types: "individual reviewer named deduction cases" and "reviewer groups named". For the former, seven departments, namely, pediatrics, obstetrics and gynecology, otolaryngology, ophthalmology, neurology, psychiatry, and urology, have carried out the pilot plan in some areas; for the latter, names are announced through the NHI information network service system. As of the end of 2019, the consent rate reached 50%. After the pilot plan was carried out, medical expenditure deduction dispute cases decreased from 104,000 in 2015 to 72,000 cases in 2019, thus achieving the purpose of "reducing disparity in individuals' professional



#### 合理調整藥價

現行藥品之支付係由醫事機構依藥物給付項目及支付標準向健保署申報藥費,健保署再透過定期藥價調查,取得實際交易價格,據以調整藥品支付價格,使其更接近藥品之市場銷售價格。

自1999年起,依據調查的結果調降藥價,除了縮小藥價差距,亦減緩藥費支出成長。每次藥價調降所節省的費用,用於加速新藥收載及給付、放寬藥品給付範圍、調整支付標準偏低之項目,以提供國內民眾享有與世界先進國家同步的醫療用藥,同時也提升了醫療品質,對於全民的健康保障,具有實質的效益。

為落實健保整體藥費之管控,健保署公告實施「全民健康保險藥品費用分配比率目標制」試辦方案,自2013年1月1日起試辦至今已有7年,主要是預設每年藥費支出「目標值」,並與實際藥費支出做連結,當超過目標值時,自動啟動每年一次之藥價調整,讓藥費維持於穩定及合理範圍。

## 給付C型肝炎全口服新藥

過去C肝治療需每週施打一次長效型干擾素,並配合每日口服雷巴威林(ribavirin),療程半年至一年。自從治療C肝的全口服新藥上市後,可提高治癒率、降低副作用並縮短療程,全民健保於2017年1月起納入給付,並於健保醫療費用總額編列專款經費做為C肝治療所需之藥品預算。2017年至2019年已投入約155億元預算用於給付C型肝炎用藥之治療,近三年來約有7.5萬人受惠。2020年起,為讓



更多C型肝炎病人能夠盡早接受全口服抗病毒新藥的治療,並達到2025年臺灣消除C肝的願景,2020年預算增加至81.66億元,至少有5萬多人受惠。

## 差額負擔醫療特材

由於醫療器材產業迅速發展,新醫療器材日新月異,健保署明白民眾醫療的需求,會與時俱進,在財源合理下編列預算,逐步將新醫療器材納為健保給付的特材(健保收載給付之醫療器材稱為特殊材料,簡稱健保特材)。新醫療器材雖改善現有健保收載特材之某些功能,但是價格也較原健保給付類似產品昂貴許多。為使民眾使用到適當且符合效益的新醫療器材,健保署自1995年起陸續將新增功能類別之特殊功能人工心律調節器、冠狀動脈塗藥支架、特殊材質人工髖關節、特殊功能人工水晶體、特殊材質生物組織心臟瓣膜、調控式腦室腹腔引流系統、治療淺股動脈狹窄之塗藥裝置、治療複雜性心臟不整脈消融導管及特殊材

opinions and enhancing medical expenditure deduction reasonability".

## Transparent Medical Quality Information

In 2005, the NHIA launched a platform to provide transparent information on healthcare quality in an effort to encourage the medical community to improve care quality. The platform was also designed to enhance public understanding of medical quality and medical utilization under NHI, and provide guidance to patients making decisions about their healthcare choices. This platform includes professional healthcare service quality reports, medical quality indicators of contracted hospitals and clinics, customer service indicators, and indicators concerning specific diseases, and can help the public gain an understanding of the quality of care in Taiwan.

Furthermore, basic information concerning contracted medical institutions, including service items, examination and treatment departments, scheduled visiting hours, insurance bed ratios, information on medical institutions violating NHI rules, and registration fee queries are made public online.

## Reasonable Drug Price Adjustments

Under the current system for reimbursing medication expenses, medical institutions file drug expense claims with the NHIA based on the NHI Drug List, and the NHIA will gather actual transaction prices through regular drug price market surveys to adjust drug prices periodically, making sure that they are closer to the sales price on the market.

Since 1999, drug prices have been reduced based on market surveys. These periodic adjustments in drug prices have not only helped shrinking the gap between actual market prices and NHI reimbursement prices, but also slowed the growth of the system's medication expenditures. The funds saved are being used to accelerate the inclusion of new drugs, widening the scope of drug payments, adjusting the payment standards for items with relatively low prices, the NHIA is ensuring that patient access to drugs is on a par with the world's leading countries while improving the quality of healthcare in Taiwan. This is one way the NHIA used to safeguard people's health.

To further control health insurance medication costs as a whole, it has been 7 years since the NHIA announced trial implementation of the "NHI Drug Expenditure Allocation Ratio Target System" from January 1, 2013. This system sets yearly targets for NHI drug expenditures, which are linked with actual drug expenditures. If actual expenditures exceed targets, a process to lower drug prices is automatically initiated once each year, keeping the NHI system's overall spending on drugs stable and within a reasonable scope.

## Payment Coverage for New Hepatitis C Oral Drug

In the past, hepatitis C treatment required the injection of peginterferon once a week, coupled with a daily oral intake of ribavirin. The treatment session lasted from six months to a year. The introduction of the new hepatitis C oral drug can improve the cure rate, reduce side effects, and reduce the course of treatment. The NHI has, since January 2017, included it in the payment items and allocated a specific budget from the total budget for drugs needed for hepatitis C treatment.



質加長型伽瑪髓內釘組等9類列為民眾自付差額項目(表4-1)。若民眾選用自付差額特材品項,健保按現行類似品項之支付標準給付,超過費用由民眾自行負擔。

有關2017年8月1日收載為民眾自付差額 特材之客製化電腦輔助型顱顏骨固定系統,因 臨床使用占率高已成為臨床主流,經評估後健 保署已於2018年12月納為全額給付。另外健 保署更於2020年針對民眾自付差額特材改革, 依臨床實證支持的臨床效果,訂出合理差額費 用及合理的健保給付比例,希望在兼顧健保的 財務下,讓創新醫材以自付差額方式納入健保 給付,增加民眾使用創新醫材可近性。 為保障民眾權益,醫療法規定醫療院所應於手術或處置前讓民眾充分獲得資訊。此外,醫療院所也應將病患使用自付差額特材之品項名稱、品項代碼、收費標準(包括醫院自費價、健保支付價及保險對象負擔費用)、產品特性、副作用、與健保已給付品項之療效比較等相關資訊,置於醫療院所之網際網路或明顯之處所。另健保署亦會將民眾自付差額特材與健保全額給付特材之價格及功能資訊,置於健保署全球資訊網站,民眾可至健保署全球資訊網「醫材比價網」搜尋各醫院收費價格,了解後再與醫師討論選用合適的特材。

表4-1 民眾關心之自付差額特材一覽表

Table 4-1 Special Medical Devices With Balance Billin	Table 4-1	Special N	Medical Devices \	With Ba	lance Billin
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項目 Item	開始實施時間 Effective Date
特殊功能人工心律調節器 Special Function Pacemaker	1995/08/03
冠狀動脈塗藥支架 Drug-eluting Coronary Artery Stent	2006/12/01
特殊材質人工髖關節 Special Materials of Hip Prosthesis	2007/01/01
特殊功能人工水晶體 Artificial Intraocular Lenses	2007/10/01
特殊材質生物組織心臟瓣膜 Special Materials of Bio-prosthetic Heart Valve	2014/06/01
調控式腦室腹腔引流系統 Programmable Ventriculoperitoneal shunt	2015/06/01
治療淺股動脈狹窄之塗藥裝置 Drug-device Combination Products for Superficial Femoral Artery Stenosis	2016/05/01
治療複雜性心臟不整脈消融導管 Ablation Catheter for Treatment of Complicated Cardiac Arrhythmia	2017/11/01
特殊材質加長型伽瑪髓內釘組 Specical Materials of Extended Gamma Nail	2018/06/01

Between 2017 and 2019, a budget of NT\$15.5 billion was allocated for hepatitis C treatment, benefiting around 75,000 patients in the past 3 years. To benefit more hepatitis C patients with the new oral antiviral drug as well as achieving the goal of eliminating hepatitis C by 2025, the budget reached NT\$8.166 billion in 2020 for at least 50,000 patients.

## **Medical Devices Balance Billing**

Many new medical devices become available on a daily basis with the rapid development of the industry. The NHIA understands the citizens' needs for new medical devices, and is committed to progressing with the times by allocating budgets as the revenue allows to gradually include new medical devices on the list of special medical devices reimbursed by the NHI. Although some new medical devices offer improved functions, their prices are often far higher than similar items listed in the NHI fee schedule. To allow patients access to appropriate new medical devices that are also cost-effective, the NHIA started making a list of medical device categories with improved function or innovative medical devices as balance billing items since 1995. For the moment, there are 9 categories of balance billing items, including special function pacemaker, drugeluting coronary artery stent, special materials of hip prosthesis, artificial intraocular lenses, special materials of bio-prosthetic heart valve, programmable ventriculoperitoneal shunt, drugdevice combinational products for superficial femoral artery stenosis, ablation catheter for treatment of complicated cardiac arrhythmia, and special materials of extended gamma nail (Table

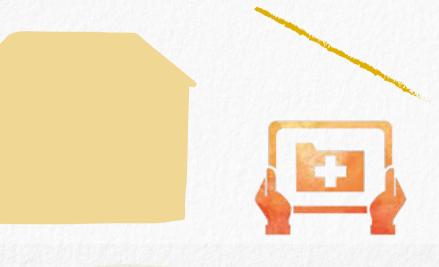
4-1). When patients opt for balance billing special medical devices, the NHI will reimburse the amount at the rate of similar items approved by the system with the difference covered by the patients.

The custom-made cranial and facial bone fixation system was listed as a balance billing item on August 1, 2017. With increasing use, it became a mainstream device that was covered in full in December 2018 after NHIA evaluation. Moreover, the NHIA reformed the policy regarding balance billing items in 2020, setting a reasonable cost difference and percentage of NHI payment based on results supported by clinical evidence. The reform hopes to include innovative medical devices as balance billing items in the NHI system, increasing accessibility while taking the finances into consideration.

To safeguard patients' rights, the Medical Care Act stipulates that medical institutions should grant them full access of information prior to any surgery or treatment. In addition, NHIA contracted hospitals and clinics must post information on their websites or conspicuous places to public, which includes the name of product, item codes, fee standards about out-of-pocket payment, NHI listing prices, insured copayments, and product characteristics, side effects, as well as therapeutic effects comparison with items fully covered by the NHI. Furthermore, NHIA will post balance billing medical devices related information and features on its official website. People are able to learn the prices of such balance billing medical devices at different hospitals from the "Price Comparison Platform of Self-Paid Medical Devices" website.









## 健康科技 服務加值

## Health IT and Value-added Services

## 醫療資訊上雲端 調閱分享無弗屆

全民健保累積20多年的健保申報資料, 堪稱是全國最大的個人資料庫,近年來大數 據(Big Data)觀念興起,健保署在資安確保 下,開始逐步彙整各域資料,透過雲端運算技 術提供醫師臨床專業判斷或將健保資料回饋給 民眾。2013年7月健保署建置完成以病人為中 心的「健保雲端藥歷系統」,透過健保的VPN 系統,提供特約醫事服務機構於診療需要時, 可即時查詢病人過去6個月的用藥紀錄,作為 醫師處方開立或藥事人員用藥諮詢參考,以提 升民眾就醫品質,減少不必要之醫療資源重複 使用。

分析「健保雲端藥歷系統」使用情形, 顯示醫師利用系統查詢之病患,用藥日數重疊 率已明顯降低。此外,特約醫事服務機構整合健保雲端藥歷資訊及院內用藥管理系統,紛紛建置院內專屬之用藥管理機制,如設立門住診標準化雲端藥歷系統查詢作業流程、設置敬老領藥窗口、發展雲端藥歷智慧判讀程式、追蹤不當藥物等;或鼓勵住院病人改服用自行攜入(他院或門診開立)之藥品,提升藥事人員用藥安全角色功能,並強化用藥安全環境,顯示健保雲端藥歷系統已有成效。

基於前述推動基礎,健保署參考使用者回 饋意見及臨床實務需求,自2015年起擴大發展 「健保醫療資訊雲端查詢系統」,除持續精進 雲端藥歷系統,並增建中醫用藥紀錄、檢查檢 驗紀錄、檢查檢驗結果、手術明細紀錄、牙科 處置及手術紀錄、過敏藥物紀錄、特定管制藥



## NHI MediCloud System Facilitates File-sharing

Accumulated for over 20 years, NHI's claims data constitutes the largest repository of people's health information in Taiwan. With the rise of the Big Data concept in recent years, NHIA has begun to gradually compile data in various fields while maintaining information security. It uses cloud computing technology to provide doctors with clinical professional assessments and offer health insurance data to the public. In July 2013, the NHIA completed the patientcentered NHI PharmaCloud System, which allows contracted medical institutions to query in realtime patients' medication records for the previous 6 months via the NHI VPN system. By providing reference information to doctors when prescribing prescriptions and to pharmacy personnel when providing advices on medication use, this system is enhancing care quality and reducing unnecessary duplication of medical resources.

Analysis of usage of the PharmaCloud System has revealed that when doctors use the system to query patients, the overlap in days of drug use is reduced significantly. Furthermore, NHIcontracted medical institutions have incorporated NHI PharmaCloud information into their internal drug management systems to create their own inhouse specialized drug management mechanisms. These could include standardized procedures for inpatient and outpatient PharmaCloud System query procedures, setting up counters where the elderly can pick up their prescriptions, developing intelligent PharmaCloud interpretation programs, and tracking inappropriate drug use or prescriptions. The NHI PharmaCloud is also being used to encourage inpatients to use medications that they have brought in themselves (medications

prescribed by other hospitals or outpatient departments). These processes have helped pharmacists to better fulfil their role in enhancing the safe use of medicines and have improved the overall "medication safety" environment, reflecting the profound usefulness of the NHI PharmaCloud System.

Building on this foundation, the NHIA developed the expanded "NHI MediCloud System" in 2015 based on users' feedback and practical clinical needs. The new system encompasses not only the continuously improving PharmaCloud System, but also being expanded to function a total of 12 additional query systems, including: Chinese medicine prescription use records, examination and test records and results, detailed records of surgeries, dental treatment and surgical records, drug allergy records, records of specific controlled drug and specific clotting factor medications usage, rehabilitation records, hospital discharge summaries and Taiwan Centers for Disease Control vaccination records. All of this information is brought together on the same single platform. The system also provides a user-friendly search interface and automatic reminders (for instance, reminder windows displaying the most recent date of specific tests, a timeline showing visits to medical practitioners and recent medical care, and the mechanism that automatically reminds the doctor whether the current prescription overlaps with the medication the patient still has, interact with other drugs or triggers an allergy). These upgrades to the system make it easier for medical professionals to gain quicker access to vital information by shortening the time needed to read information and use the system. This enables them to make better clinical judgments and provide patients with even better care quality.



品用藥紀錄、特定凝血因子用藥紀錄、復健醫療紀錄、出院病歷摘要及疾病管制署預防接種紀錄等共12類資料。各項查詢系統建置於同一查詢平台,並發展提示功能、友善查詢介面及主動提醒機制(例如特定檢查項目最近一次執行日期提示視窗、就醫用藥時間軸及主動提醒醫師當次處方與病人餘藥是否有重複開立、藥品交互作用或含有過敏藥等),以縮短使用及閱讀所需時間,並有助於醫師及藥事人員臨床處置專業判斷,提供病人更好的照護品質。

## 雲端加值服務 健康存摺運用

從健保大數據分析發現,控制不必要的檢驗檢查及用藥是提升醫療資源使用效率之重要關鍵。因此自2015年起,鼓勵醫療院所上傳病患各項檢驗檢查結果。2018年1月起,各大醫院為病患執行CT、MRI、超音波、胃鏡、大腸鏡及X光檢查,其他的基層院所即可透過健保醫療資訊雲端查詢系統調閱影像及報告內容。對民眾而言,至同層級醫院尋找第二醫療意見或在居家附近基層院所接受後續照護,只要由雲端調閱資料,就可看到檢驗檢查報告,節省等待醫院作業流程與金錢花費,也降低重複檢查的潛在健康風險。藉此落實分級醫療「社區好醫院,厝邊好醫師」的理念,提升病患就醫品質及方便性,也減少醫學中心壅塞的問題。

另外,健保署個人化雲端服務的「健康存摺」系統提供已註冊健保卡的民眾免插卡即可登入系統查詢的服務,運用一目瞭然的視覺 化資訊圖表,搭配篩選及分類功能,讓民眾快速瞭解個人最近的就醫紀錄、檢驗檢查結果及 預防保健資料,直接掌握本身的健康狀況,進行自我健康管理。民眾也可以下載個人健康存摺資料加值運用或利用行動裝置登入「全民健保行動快易通|健康存摺APP」之「健康存摺」,隨時查詢個人就醫資料,或於就醫時提供醫師參考,預期可縮短醫病間醫療資訊的不對等,提升醫療安全與效益。

健康存摺自2014年推出以來,使用人數不斷上升,截至2020年6月30日止,健康存摺使用人數約482.5萬人,使用人次已達6,064萬人次。約9成使用者認同透過健康存摺可瞭解個人就醫情形,有助於掌握自我健康情形,顯示健康存摺對於促進民眾自我健康照護有正向幫助。

## 邁向AI健保 發展精準醫療

台灣實施全民健保制度已有26年,民眾就醫資料所累積之巨量資料庫,成為未來台灣發展醫療人工智慧(AI)之最大優勢。為掌握此波醫療科技發展之脈動,健保署醫療影像倉儲亦自2018年1月起收載電腦斷層(CT)、磁振造影(MRI)等約13億張醫療影像,已有醫院、學校結合產業申請已完成去識別化之CT、MRI醫療影像資料進行人工智慧模型的深度學習與訓練,藉以達成精準醫療之目標。

此外,為因應大量的醫療申報資料,並 邁向精準審查的目標,健保署運用人工智慧 (AI)科技,成功開發自然語言處理(Natural Language Processing, NLP)模型,針對檢 查醫療費用最高的電腦斷層,自行開發頭部電 腦斷層檢查報告人工智慧NLP模型,以提升醫

## Value-added Cloud Services: My Health Bank

According to the NHI big data analysis, it was found that controlling unnecessary examinations. checkups and medication administration are an important key. Therefore, since 2015, medical institutions have been encouraged to upload various examinations and checkup results. Starting on January 2018, primary care medical institutions may retrieve images and report contents of CT, MRI, ultrasound, gastroscopy, colonoscopy, and X-ray examinations performed on patients by major hospitals through the NHI MediCloud System. As far as the general public is concerned, seeking second medical opinions or subsequent care from a hospital of the same level can be achieved by retrieving data from the cloud to view test and checkup reports, thereby saving the time from waiting for hospital operating processes and money, while reducing potential health risks arising from repeated examinations. Through the implementation of the concept of grading medical care "good hospitals in the community; good doctors in the neighborhood", patients' medical care quality and convenience can be improved, and the problem of medical center crowdedness can be reduced.

In addition, the NHIA's personalized cloud-base service – the "My Health Bank 2.0" enables patients with valid NHI cards to log into the system and query their records without the need to insert their cards in a card reader. The system's simple and intuitive visualized interface makes it easy for users to get a clear, accurate picture of their recent doctor visits, examinations and test results, and preventive health care information, allowing users to play a more active role in monitoring and managing their own health. Individuals can also download

personal My Health Bank value-added applications or use their mobile devices to log onto the My Health Bank app provided via the NHI Express App. This empowers users to check their medical information at any time and use it as reference information to doctors when users receive care. The NHIA expects that this service will reduce the medical information asymmetry between doctors and patients, and thereby enhance medical safety and effectiveness.

The number of "My Health Bank" users has increased significantly since the system was introduced in 2014. As of June 30, 2020, the system had approximately 4.825 million users, and downloads had been made over 60.64 million person-times. Approximately 90% of users agreed that "My Health Bank" helped them to better understand their medical care status and facilitated monitoring of their health condition. These results indicate that the system is making a positive contribution to encouraging people to pay greater attention to their own personal healthcare.

## **Towards Al-assisted NHI and Develop Precision Medicine**

Taiwan has implemented the National Health Insurance system for 26 years, and the huge database of people's medical information has become the biggest advantage for Taiwan's development of medical artificial intelligence (Al) in the future. In order to grasp the pulse of the development of this wave of medical technology, the medical image warehousing of the NHIA has also collected about 1.3 billion medical images of CT and MRI since January, 2018. So far, there are already hospitals and universities cooperating with the industries to apply for de-identified CTs and MRI medical images from the NHIA for deep



療費用審查作業精準與效率。健保署運用NLP模型分析2018年第4季14萬筆頭部電腦斷層檢查報告,如果只讓1位專家判讀需13個月(平均每筆4分鐘),但NLP模型僅需10小時(平均每筆0.25秒),可以有效率的協助醫療費用管理。開發AI智慧作為醫療申報的審查工具是時代的趨勢,未來健保署將持續應用大數據與人工智慧科技輔助,並透過資訊回饋與醫界共同合作,在尊重醫療專業的前提下,發展智慧醫療服務審查系統,以更好的醫療品質照顧全民健康。

## 電子申報提升作業效率

自全民健保開辦以來,健保署即鼓勵特約 醫事服務機構採用網際網路、媒體、VPN等方 式申報費用,統計資料顯示,特約醫事服務機 構採醫療費用電子申報之比率已近100%。 2004年配合健保卡全面上線後,健保署 建置健保資訊網(Virtual Private Network, VPN)作為與特約醫事服務機構雙向溝通之專 用網路,特約醫事服務機構除了可透過VPN進 行健保卡連線、認證、更新、上傳作業以外, 更可進行費用申報等網路申報服務,提供更有 效率之連線服務管道,目前對於特約院所各申 辦作業如:醫療費用申報、個案管理以及院所 續約等作業,健保署亦逐步完成電子化作業。

另為因應近年來醫療院所e化的腳步逐漸加速,健保署於2006年9月建置完成並啟用「電子化專業審查系統」,建立了醫療費用專業審查(含文字及影像資料)作業e化環境,以期協助醫療院所進行醫療專業審查電子化申請或申報,並經由醫療影像儲傳系統(PACS: Picture-Archiving and Communication System)傳遞送審案件之影像檔案;建立個



learning and training of artificial intelligence models to achieve the goal of precision medicine.

In addition, in response to the large number of medical reports and stepping toward the goal of precision review, the NHIA has successfully developed the CT scan Natural Language Processing (NLP) model using artificial intelligence (AI) technology to check against the most costly CT examination reports to improve the accuracy and efficiency of medical claims review operations. The NHIA uses the NLP model to analyze the 140,000 head CT scans in the fourth guarter of 2018. It takes 13 months (average 4 minutes) for one expert to interpret them, but the NLP model only takes 10 hours (average 0.25 second per record), which can effectively assist in medical expense management. The development of Al wisdom as a review tool for medical claims is the trend nowadays. In the future, the NHIA will continue to apply big data and AI technology to cooperate with the medical profession to develop a smart medical review system on the precondition of respecting medical professions so as to take care the health of the whole people with better medical quality.

## Enhancing Efficiency through Electronic Claims

Since the inception of the NHI program, the NHIA has encouraged contracted medical institutions to employ the Internet, media, and the NHI VPN to report expenses claims, and statistics indicate that the use of electronic submission of medical expenses claims by contracted medical institutions is approaching 100%.

After NHI cards went fully electronic in 2004, the NHIA set up an NHI virtual private network (VPN) to facilitate two-way communication with contracted medical institutions. Apart from

being able to use the VPN to perform uploading and online NHI card verification and updating, contracted medical institutions can also file their expenses claims more efficiently. The NHIA has also gradually completed the digitalization of various reporting operations by specially-engaged medical institutions such as medical expenses reporting, individual case management and contract-renewal.

Furthermore, responding to the accelerating adoption of information technology by hospitals and clinics in recent years, the NHIA completed the introduction of the "Picture-Archiving and Communication System" (PACS) in September 2006, which established an online environment (including text and image data) for the professional review of medical expense reimbursement claims. This system is helping hospitals and clinics to perform online applications and reporting in connection with their reimbursement claims. An individual medical record file system has been established to provide reviewing doctors with a. To establish a good operating environment in order to provide reviewing doctors with a good quality operating environment, the NHIA instituted the centralized management of medical images and related electronic files in 2017. This initiative has prompted the NHIA to merge similar functions within the integration of operations, strengthened pre-authorization reviews, and added data processing functions for the random review of medical expenses, while also adding professional review of outpatient appeal cases, inpatient appeal cases, Tw-DRGs cases, catastrophic disease and injury, and orthodontic cases to the system. At the same time, NHIA's internal medical payment system ensures even greater automation of review processes, enhancing the efficiency of originally-manual review procedures and reducing administrative costs.



人病歷件歸戶平台,提供審查醫師優質作業環境,於2017年完成醫療影像及相關電子化檔案集中化管理,並強化事前審查、醫療費用抽樣審查案件資料處理功能,並將門診申復案件、住院申復案件、住院Tw-DRGs案件、重大傷病案件、牙位更正等之專業審查納入,同時串接健保署內部之醫療給付相關系統,使整個審核流程更加自動化,並提升原有人工審查作業的效率,降低行政作業成本。

為鼓勵更多醫療院所採用網路方式申報 醫療費用,所有特約醫事服務機構申報作業以 健保署健保卡資料管理中心(IDC)為單一入 口,集中由全民健保資訊網路連線申報,健保 署也配合作業需求,持續提供特約醫事服務機 構更多更便捷的電子申報服務。同時亦期望 透過推動跨院所間的醫療影像檔上傳與調閱作 業,減少不必要的重複檢驗與檢查,促進跨醫 院間的資訊流通。

## 健保卡加速電子化管理

為提升民眾就醫便利性,自2004年1月1日起,健保卡全面正式上線,整合原有的健保紙卡、兒童健康手冊、孕婦健康手冊和重大傷病證明卡4種卡冊的就醫紀錄,並將原本卡冊上明示之登記事項,以隱性及代碼方式,登記於晶片內,除具便利性,同時保障就醫隱私,另外,因醫療資訊雲端查詢系統之資料呈現約有2-3天的落差,但透過健保卡登錄藥品及檢驗(查)項目,可讓醫師在診療時即時參考。

因民眾每次就醫紀錄,醫療院所均於健保 卡登錄並於24小時內傳送至健保署,每天的 門診與住院人次即可及時統計,針對某些異常 就診的行為,健保署可及早發現而加以追蹤輔 導。此外,保險對象器官捐贈或安寧緩和醫療 意願或預立醫療決定之檔案,亦可註記於健保 卡。

## 多重機制縱深防禦確保資訊安全

健保卡不僅確保民眾個人隱私,也代表臺 灣醫療網路的資訊平台聯繫更加順暢,健保卡 在安全管理上也多次獲得國際肯定。為保障資 訊安全,健保卡採取多重防偽處理,晶片採多 重相互驗證機制,以確保資料安全。

在網路系統上,則採用健保資訊網封閉性 專屬網路,設有多道防火牆,可降低駭客入侵 系統或盜取資料之風險;健保卡紀錄均以代碼 登載及亂碼傳輸,有效保障個人隱私。

為強化健保卡和健保資料的安全管理機制,健保署自2003年8月即成立「資通安全小組」,負責相關工作及推動認證,另外,健保署為落實資訊安全工作,全面推動資訊安全管理系統(ISMS)建置作業,讓資訊安全確實向下扎根。健保署為強化整體資通安全,對外網路採單一入口並建構縱深防禦機制,布建各式偵測及防禦機制(如SOC、防火牆、郵件過濾、入侵偵測、應用系統防火牆、防毒防駭軟體、進階持續性威脅攻擊防禦措施……),以進行全年無休之網路及電子郵件安全監控作業,於資料庫內可資識別個人資料之欄位加密方式儲存,以確保健保署整體資通安全。

To encourage even more hospitals and clinics to claim medical expenses online, the NHIA has established a single electronic window—the IC Card Data Center (IDC)—on its website where all contracted medical institutions can file expenses online. In conjunction with its operating needs, NHIA is also continuing to provide contracted medical institutions even more convenient electronic reporting services. The NHIA also expects that its promotion of the exchange, uploading and reviewing of medical imaging files between cross-medical facilities will reduce the number of unnecessarily duplicated examinations and tests, while promoting the information exchange between hospitals.

# **Accelerating Digital Management by NHI Cards**

To enhance the public's healthcare convenience. NHIA introduced IC health insurance cards on January 1, 2004 as a replacement for the previously-used paper cards and child healthcare handbooks, maternity healthcare handbooks, and catastrophic illness certification cards. The information that had been previously recorded on these four types of documents has now been encrypted and encoded in the new card's embedded chip. Alongside greater convenience, this shift also protects users' medical privacy. In addition, since the data in the NHI MediCloud system has a 2 to 3-days lag, but drugs and test (checkup) items stored in the NHI Card serve as immediate references for physicians during diagnosis and treatment.

Because hospitals and clinics must enter patients' visit records onto their health insurance cards, and then transmit this information to the NHIA within 24 hours, the NHIA is able to monitor daily outpatient and inpatient use person-times statistics, and is able to quickly discover and track irregular healthcare behavior, and provide prompt assistance. In addition, insureds can also note willingness to donate organs or desire not to be resuscitated or be given hospice care on their NHI cards.

## **Ensuring Information Security** with Multiple Mechanisms

NHI cards not only ensure privacy, but also facilitate the smooth flow of information through Taiwan's online medical information platform. The NHI card has received international recognition for its security management on several occasions. To safeguard information security, the card provides several anti-forgery features, and the embedded chip employs a number of mutual verification mechanisms intended to maintain data security.

Health insurance information is transmitted via the NHIA's dedicated VPN, which has multiple firewalls in an effort to reduce risk of hackers breaking into the system or stealing data. In addition, NHI cards records are entered in encoded form and encrypted during transmission, which effectively safeguards personal privacy.

To strengthen health insurance card and health insurance data safety management mechanisms, the NHIA established an information security task force in August 2003 responsible for managing security- related tasks and completion of system certification. The NHIA has also established a full-scale information security management system (ISMS) to ensure security of medical information throughout the healthcare system. To enhance the overall cyber security, the NHIA has adopted a single gateway for the external network as well as building a defense- in-depth mechanism based



## 健保雲端科技協助防疫

2020年全球遭受嚴重特殊傳染性肺炎 (COVID-19)疫情影響,台灣健保制度在防 疫過程中扮演關鍵角色。健保資料庫及多年來 建置之雲端系統成為協助防疫之利器之一,透 過雲端系統連結各醫療院所,交換防疫過程中 所需之資訊,而協助防疫之作為,皆依據「傳 染病防治法」及「嚴重特殊傳染性肺炎防治及 紓困振興特別條例」相關規定執行,在保護個 人隱私方面維持最小侵害性原則,以謀求最大 之公共衛生安全利益。

## 1. 運用「健保醫療資訊雲端查詢系統」勾稽查 詢TOCC資料

為配合COVID-19整體防疫工作,健保署依中央流行疫情指揮中心指示,自2020年1月27日起於健保醫療資訊雲端查詢系統提供

TOCC(國外旅遊史、接觸史、高風險職業別及是否群聚)查詢功能予醫事機構及公務機關查詢使用,包含健保特約醫事服務機構、經授權之非健保特約醫事機構、內政部消防署、法務部矯正署及各地方檢察署,係為疫情調查及有效預防措施。透過各機關部會及各醫事機構串聯,共同形成防護網,縮小防疫缺口,堅守社區感染防線。

因健保醫療資訊雲端查詢系統過去所奠定的基礎,歷年來於各健保特約醫事服務機構佈建基礎線路及串聯資訊系統,本次COVID-19疫情爆發的第一時間,才能夠在有效率且不改變使用者習慣的情形下,讓各健保特約醫事服務機構及時取得TOCC相關資訊,作為病人後續是否需進一步採檢或通報等病情判斷之重要參考。透過各醫事機構、公務機關之串連,及



on various detection and defense features, such as SOC, firewall, email filtering, intrusion detection, application firewall, antivirus and antispyware, as well as measures against advanced persistent threat. Information security is guaranteed with year-round safety monitoring of the Internet and email system, which are stored in the database with encryption for any identifiable personal data.

## Using NHI Cloud Technology to Tackle Pandemic

Taiwan's NHI system played a vital role as COVID-19 wreaked havoc across the world in 2020. The NHI database and cloud system constructed over the years have been proven effective in pandemic prevention. Medical institutions are linked through the cloud system to exchange any information necessary during this period of time, and all relevant measures comply with the Communicable Disease Control Act and the Special Act on COVID-19 Prevention, Relief and Restoration. The ultimate goal is maximizing public health benefits while minimizing intrusion of privacy.

## 1. TOCC inquiry based on NHI MediCloud System

Under the instruction of National Health Command Center (NHCC), the NHIA has made TOCC inquiry (travel history, contact history, occupation and cluster) possible for medical institutions and public agencies through the NHI MediCloud System since January 27, 2020 to assist in pandemic prevention. These institutions and agencies include NHI-contracted medical providers, authorized non-NHI-contracted medical institutions, National Fire Agency, Ministry of the Interior, Agency of Corrections, Ministry of Justice, as well as local prosecutors office to facilitate



跨部會TOCC資料串接及匯流,共同守護國人健康 Tandem and convergence technologies make it possible to share TOCC information across departments and agencies to safeguard public health

epidemic investigation and effective prevention. Various agencies and medical institutions are linked to form a safety net, minimizing potential slip-up and eliminating community spread.

With the foundation laid by the NHI MediCloud System, connections and tandem information systems have been deployed in various NHI-contracted medical providers over the years, allowing medical institutions to obtain TOCC information in a timely and effective manner without changing user habits. This has provided important reference regarding whether a patient needs to be tested or reported. Through the connections among various medical institutions and public agencies, the risk of possible nosocomial infections and community transmission has been minimized in the early stage of the epidemic to safeguard public health.

## Designated testing facilities added to the e-referral platform to facilitate referral, admission and labor division

The NHIA partnered with the Taiwan Centers for Disease Control in testing patients with



時在疫情初期就將可能爆發的院內感染、社區 傳播等風險降到最低,守護國人健康。

## 2. 健保電子轉診平台增加「指定社區採檢院 所」促進轉診收治分流就醫

為建立COVID-19社區採檢網絡,擴大醫療服務防疫量能,避免疑似COVID-19個案集中於大醫院採檢,防止急診壅塞及杜絕院內傳播,進而影響醫療院所服務量能。健保署與疾管署合作,針對COVID-19疑似需採檢之個案,於健保電子轉診平台增加「指定社區採檢院所」名單,以利醫師協助轉診,並於「健保醫療資訊雲端查詢系統」顯示尚未完成轉診採檢之提示訊息,促進轉診收治分流就醫,落實病人適當之安置。

## 3. 健保給付視訊診療協助居家隔離、居家檢疫 與應自主健康管理者之就醫需求

因應COVID-19疫情,配合防疫措施進行 居家檢疫、居家隔離或自主健康管理之民眾, 如有急迫醫療需要且無發燒或呼吸道症狀,應 聯繫當地衛生局協助安排就醫,經衛生局確 認就醫需求後轉介至指定醫療機構進行視訊診 療,若偏遠地區等特殊情形無法視訊時,個案得採行電話診療,另為顧及民眾隱私,醫師應於醫療機構診間內進行視訊診療,透過視訊診療之醫療費用亦納入健保給付。截至2020年6月30日衛生局指定之通訊診療醫療機構計4,048家,其中醫院282家、診所3,766家;累計接受視訊診療民眾計839人、910人次。

#### 4. 健保卡支援口罩實名制協助防疫

「口罩實名制」運用健保卡作為購買口罩的憑證,購買方式從「1.0實體通路」至藥局及衛生所購買,增加「2.0網路通路」,民眾透過健保卡、自然人憑證登入eMask口罩預購系統,或是藉由「全民健保行動快易通|健康存摺APP」進行身分認證和手機認證,即可進行口罩預購,使民眾更方便購買口罩,後續與全臺超商合作,推出更便利的「3.0超商預購」,讓民眾可以直接在超商事務機插健保卡預購口罩。健保卡支援「口罩實名制」販售,協助疾管署及食藥署公平地分配防疫物資,提供民眾最周全的防疫保護,作為台灣最堅強的防疫助手。



suspected COVID-19. To build an effective testing network, maximize the epidemic prevention capacity of the medical system, as well as preventing patients with suspected COVID-19 from clustering at large hospitals, emergency rooms and causing nosocomial transmission, information of designated testing facilities was added to the e-referral platform with reminders of uncompleted referral and testing displayed in the NHI MediCloud System. These measures facilitate referral, admission and labor division to find the best placement for the patients.

# 3. Medical needs of those in home isolation, home quarantine and self-health management covered by NHI-reimbursed remote video diagnosis and treatment

People who are in home isolation, home quarantine or self-health management as measures of preventing the epidemic should contact their local department of public health in case of urgent medical needs, under the condition that they do not suffer from a fever or respiratory symptoms. Should the department of public health deem medical assistance as necessary, the patient will be referred to a designated medical institution for a remote video diagnosis session. A phone diagnosis session will be arranged in case the patient is located in a remote area. To protect patient privacy, the doctor should conduct the video diagnosis session on the premise of the medical institution, with the expenses covered by NHI. As of June 30, 2020, the number medical institutions designated by the departments of public health for video diagnosis sessions totaled at 4,048, with 282 hospitals and 3,766 clinics, serving a total of 839 people and 910 person-times.



## 4. Named-based mask distribution system supported by the NHI card

The name-based mask distribution system checks for eligibility with the NHI card. The system has gone through several transformations, with version 1.0 allowing access at physical stores such as pharmacies and local public health centers. Online access was incorporated in version 2.0, with the possibility of logging onto the eMask Ordering System with the NHI card or the Citizen Digital Certificate. The masks can also be pre-ordered based on identity and cell phone authentication in the NHI Express App, making the process easier. Version 3.0 saw the collaboration with convenience stores all around Taiwan, allowing people to insert their NHI cards into the kiosks to pre-order masks. The name-based mask distribution system supported by the NHI card helps the Centers for Disease Control and the Food and Drug Administration distribute supplies evenly, offering the most solid protection against the virus as Taiwan's strongest ally in epidemic prevention.





# 6

## 照顧弱勢 守護偏鄉

Caring for the Disadvantaged and Safeguarding Remote Areas

#### 對經濟弱勢民眾的補助措施

全民健保採強制納保,社會上難免有一部 分繳不起保險費的低收入戶及經濟邊緣人口, 如何貫徹全民納保政策,有賴多項協助措施, 以確保社會安全網的穩固,更彰顯自助互助的 精神。為了照顧癌症、洗腎、血友病、精神病 等重大傷病患者,以及經濟困難弱勢民眾的就 醫權益,健保署提出多項協助繳納保險費的措 施。另外,對於罕見疾病、重症患者及偏遠地 區民眾,亦提供醫療及經濟上的協助。現行的 協助措施包括保險費補助、紓困貸款及分期繳 納等,執行成果請見表6-1。

#### 弱勢群體保費補助

各級政府對特定弱勢者補助健保費,包括 低收入戶、中低收入戶、無職業榮民、失業勞 工及眷屬、身心障礙者、未滿20歲及55歲以上 之無職業原住民,2019年全年補助金額約262 億元,補助人數約335萬人。另,2020年截至 6月30日止,補助金額約141億元,補助人數 約349萬人。

#### 紓困貸款

提供經濟困難的民眾,無息申貸健保費用及應自行負擔而尚未繳納之醫療費用,以保

表6-1 Table 6-1	繳納健保費之協助措施成效 Financial Assistance to the Disadvantaged			
項目 Item	對象 Targeted Groups	期間 Period	人(件)數 No. of People/ Cases	金額 Amount
保費補助	政府對特定弱勢者補助健保費,包括低收入戶、中低收入戶、無職業榮民、失業勞工及眷屬、身心障礙者、未滿20歲及55歲以上之無職業原住民 Government subsidies to the disadvantaged,	2019.1~12 Jan-Dec 2019	335萬人 3.35 million people	262億元 NT\$26.2 billion
Premium Subsidies	including to low-income households, the near poor, unemployed veterans, unemployed workers and their dependents, people with disabilities, and unemployed indigenous people younger than 20 or older than 55.	2020.1~6 Jan-Jun 2020	349萬人 3.49 million people	141億元 NT\$14.1 billion
紓困貸款 Relief	符合衛生福利部所訂經濟困難資格者	2019.1~12 Jan-Dec 2019	2,140件 2,140 cases	1.60億元 NT\$160 million
Relief Loans	Those who qualify as economic difficult cases based on Ministry of Health and Welfare criteria	2020.1~6 Jan-Jun 2020	1,095件 1,095 cases	0.89億元 NT\$89 million
分期繳納	欠繳保險費無力一次償還者	2019.1~12 Jan-Dec 2019	8.8萬件 88,000 cases	25.8億元 NT\$2.58 billion
Installment Plans	Those unable to pay overdue premiums at one time	2020.1~6 Jan-Jun 2020	4.5萬件 45,000 cases	13.7億元 NT\$1.37 billion

資料時間: 2019年1月1日~2020年6月30日。Note: Data dated from January 1, 2019 to June 30, 2020.



## **Subsidy Programs for the Economically Disadvantaged**

Under the NHI's compulsory enrollment system, it is inevitable that some low-income families and economically-disadvantaged groups may not be able to afford health insurance premiums. To ensure that all citizens have access to care, the NHIA provides many assistance measures aimed at maintaining a strong safety net and the spirit of mutual assistance. The NHIA consequently offers numerous premium payment assistance measures aimed at patients with catastrophic illnesses, such as cancer, kidney diseases requiring dialysis, hemophilia, and mental illness, and economically-disadvantaged citizens. Furthermore, the NHIA also provides medical and economic assistance to people living in remote areas or suffering from rare or critical illnesses. Current assistance measures include premium subsidies, relief loans, and installment payment plans (see Table 6-1 for assistance results).

## Premium Subsidies for Disadvantaged Groups

Various levels of government provide NHI premium subsidies to the members of specific disadvantaged groups, including low-income families, the near poor, unemployed veterans, unemployed workers and their dependents, persons with disabilities, and unemployed indigenous citizens under the age of 20 and over the age of 55. A total of approximately NT\$26.2 billion in premium subsidies was provided to roughly 3.35 million individuals in 2019. As of June 30 in 2020, approximately NT\$14.1 billion in premium subsidies had been provided to roughly 3.49 million individuals.

#### **Relief Loans**

The NHIA provides interest-free loans to people facing economic hardship so that they can pay their NHI premiums and unpaid out-of-pocket medical expenses, thus safeguarding their right to care. During 2019, a total of 2,140 loans amounting to NT\$160 million were made throughout the year, and 1,095 loans totaling NT\$89 million had been made as of June 30, 2020.

## **Installment Payment Plans**

Those who do not qualify for relief loans, but cannot pay their overdue premiums of NT\$ 2000 or above at one time due to economic hardship, are eligible to repay the overdue amount in installments. Permission was granted in 88,000 cases to repay NT\$2.58 billion in installments in 2019. Moreover, 45,000 installment payment cases amounting to NT\$1.37 billion were approved as of June 30, 2020.

## Referral to Premium Assistance from Public Interest Groups

The NHIA may refer persons unable to pay their NHI premiums to seek assistance from public interest groups, companies, and personal charities. In 2019, 4,115 cases were successfully referred to charitable sources of assistance, and a total of more than NT\$14.69 million in subsidies were provided. As of June 30 in 2020, 1,972 cases were successfully referred with over NT\$9.11 million in subsidy.

# Protecting the Right to Care of the Economically Disadvantaged

In order to realize the universal right to equal medical care and fulfill President Tsai, Ing-wen's



障就醫權益。2019年全年共核貸2,140件,金額1.60億元。2020年截至6月30日止,共核貸1,095件,金額0.89億元。

#### 分期繳納

對於不符合紓困貸款資格,但積欠健保費達2,000元以上,因經濟困難無法一次繳清者,2019年全年辦理分期繳納共8.8萬件,合計25.8億元。另2020年截至6月30日止,辦理分期繳納共4.5萬件,合計13.7億元。

## 轉介公益團體補助保險費

對於無力繳納健保費者,健保署提供轉介 公益團體、企業及個人愛心捐款,以補助其健 保費。2019年全年轉介成功個案計4,115件, 補助金額共1,469萬餘元。2020年截至6月底 止,轉介成功個案計1,972件,補助金額共911 萬餘元。

## 保障弱勢民眾就醫權益

為落實醫療平權之普世價值,及蔡總統競選時之醫療主張,有關符合健保投保資格就可憑健保卡就醫,全面廢除健保欠費鎖卡政見,健保署2016年6月7日起實施「健保欠費與就醫權脱鉤(全面解卡)案」,推動健保全面解卡,給予國人就醫權益的公平性保障,民眾只要辦理投保手續,均可安心就醫。健保全面解卡象徵著醫療人權更上一層樓,受惠對象絕非過去欠費遭鎖卡者,而是藉著廢除鎖卡制度,才能夠真正去除弱勢民眾心中恐懼欠費而無法就醫的枷鎖,更加落實政府照顧弱勢,保障全民就醫權益之宗旨。

全民健保對弱勢民眾積極提供各種保障措施,建構完整的健保經濟困難民眾保護傘,排除民眾參加健保之經濟障礙,使經濟困難民眾隨時享有妥適之醫療照護,協助其辦理投保、健保費紓困、轉介、分期繳納等。

## 爭取公益彩券回饋金協助弱勢族群

為落實照顧弱勢族群,保障其就醫權益, 健保署除既有分期繳納、紓困貸款及愛心專戶 等協助措施外,自2008年起爭取公益彩券回饋 金協助弱勢族群減輕就醫負擔,主動篩選並發 函通知符合資格的民眾,協助其繳納健保相關 欠費等。迄2020年6月底,累計補助金額已達 43.19億元,累計補助人數達23萬3,137人(表 6-2)。

## 減輕特定病患就醫部分負擔費用

對於領有「身心障礙證明」者,門診就 醫時不論醫院層級,門診基本部分負擔費用均 按診所層級收取50元,較一般民眾(80~420 元)為低。

對於包括癌症、慢性精神病、洗腎、罕 見疾病及先天性疾病等領有重大傷病證明的病 患,免除該項疾病就醫的部分負擔費用。另為 保障罕見疾病患者權益,凡屬於衛生福利部 公告的罕見疾病必用藥品,健保均以「專款專 用」方式給付,實質減輕其就醫經濟負擔。

## 對疾病弱勢族群照護

#### 身心障礙者

健保署自2002年起施行「牙醫門診總額



campaign promise that all insured can use their NHI card to receive medical care, and the policy of locking the cards of persons who cannot afford their premiums would be abandoned, the NHIA instituted the "decoupling of the payment of premiums from the right to receive medical care" effective on June 7, 2016 to unlock all inaccessible cards, and guarantee all citizens enrolled in the NHI their rights to enjoy medical care. The full-scale unlocking of health insurance cards symbolizes a new level of protection of the human right to receive medical care. Furthermore, cards will no longer be locked for failure to pay premiums. By revoking the practice of card locking, the NHIA has removed the fear felt by the disadvantaged that they will not be able to receive care when they need it. The move

embodies the government's goal of protecting of the weakest in society and safeguarding the people's right to healthcare.

The various protective measures for people suffering from economic hardships provided by the NHI form a comprehensive umbrella to safeguard the health of those disadvantaged. By eliminating economic obstacles to people participating in the NHI through assistance with the enrollment of insurance, premium relief loans, referrals to assistance, and installment payment plans, the NHIA has ensured that people suffering difficult economic circumstances can still enjoy adequate medical care at any time.

表6-2   歷年公益彩券回饋金補助成長表 Table 6-2 Contributions from Public Welfare Lotteries Gains				
年度 Year	計畫名稱 Program Description	人數 No. of Beneficiaries	金額 (新臺幣) Amount	
2008	協助弱勢民眾繳納全民健康保險保險費計畫 Help the disadvantaged pay NHI premiums	26,446	4億元 NT\$400 millior	
2009	協助弱勢族群減輕就醫負擔計畫 Help the disadvantaged defray their medical expense	19,308	3.95億元 NT\$395 millior	
	協助風災災民及災區民眾繳納健保欠費計畫 Help people in natural disaster-affected regions pay premiums owed	19,841	3.78億元 NT\$378 million	
2010	協助弱勢族群減輕就醫負擔計畫 Help the disadvantaged defray their medical expenses	7,888	3.79億元 NT\$379 million	
2011	協助弱勢族群減輕就醫負擔計畫 Help the disadvantaged defray their medical expenses	18,222	3.81億元 NT\$381 million	
	協助弱勢族群減輕就醫負擔計畫 Help the disadvantaged defray their medical expenses	13,882	3.24億元 NT\$324 million	
2012	協助18歲以下自始未加保或長期斷保之兒少加保及繳清無力負擔欠費 試辦計畫 Pilot program to help people 18 and under not enrolled in the NHI system or who have had their coverage cut for an extended period of time enroll in the system and pay expenses they cannot afford	111	0.03億元 NT\$3 millior	
2013	協助弱勢族群減輕就醫負擔計畫 Help the disadvantaged defray their medical expenses	19,185	4.01億元 NT\$401 millior	
	協助未成年人繳納健保欠費及紓困未還款計畫 Program to help minors pay premiums owed or offer relaxed payment terms	1,717	0.21億元 NT\$21 millior	



Beneficiaries 協助弱勢族群減輕就醫負擔計畫 32,025	
	Amount 4億元
Help the disadvantaged defray their medical expenses	NT\$400 million
2014 協助未成年人繳納健保欠費及紓困未還款計畫	
Program to help minors pay premiums owed or offer relaxed 249	0.02億元 NT\$2 million
payment terms	
協助弱勢族群減輕就醫負擔計畫 21,841	2.56億元
Help the disadvantaged defray their medical expenses  2015 花東兩縣新住民健保弱勢保險欠費協助計畫	NT\$256 million
Program to assist disadvantaged new immigrants in Hualien and 101	0.02億元
Taitung counties pay premiums owed	NT\$2 million
<b>拉</b> 助码 <b>势</b> 族	2.34億元
Help the disadvantaged defray their medical expenses 20,264	NT\$234 million
2016 協助偏鄉原住民、高齡邊緣戶及馬上關懷整合型試辦計畫	
Help indigenous people living in remote areas, marginalized elderly	0.06億元
ouseholds, and beneficiaries of the "Immediate Assistance" pilot	NT\$6 million
program 協助弱勢族群減輕就醫負擔計畫 44.040	1.60億元
MBD   MBD	NT\$160 million
2017 協助弱勢兒少、高齡家庭及偏鄉原住民整合型計畫	
Integrated Program to Assist Disadvantaged Children, Elderly 458	0.09億元 NT\$9 million
Households, and Indigenous Persons Living in Isolated Areas	MIDDIIIIIOII
協助經濟弱勢民眾重返健保醫療照護計畫	2.02億元
Plan to help the financially disadvantaged to be re-covered by NHI 4,948 medical care	NT\$202 million
按助品執臼小、佢鄉百分足、無力計壓乃為難家庭附離伸促欠毒因搭	
2018	0 1 1/7
Plan to relieve the disadvantaged children, indigenous people in 718	0.11億元 NT\$11 million
remote areas, distressed and medically impaired households from	MIDITITUDO
overdue premium	
協助經濟弱勢民眾重返健保醫療照護計畫	2.31億元
Plan to help the financially disadvantaged to be re-covered by NHI 6,880 medical care	NT\$231 million
按助再生人、新介足、丰成年、特殊接進及為難救助之足黑陷離健促	
2019 欠費困境計畫	0.07/=
The program on helping people address unpaid health insurance 378	0.07億元 NT\$7 million
fees, targeting exoffenders, new immigrants, minors, and people	MT\$7 ITIIIIOTT
facing emergency and hardships.	
協助經濟弱勢民眾重返健保醫療照護計畫 Plan to help the financially disadvantaged to be re-covered by NHI 3,344	1.15億元
2020 medical care	NT\$115 million
上半年 協助重大傷病者、新住民、未成年及隔代教養之經濟弱勢家庭脱困計	
First half of	0.02億元
Plan to help the those with catastrophic illness, new immigrants, 112	U.U2億几 NT\$2 million
minors, and people in economically disadvantaged families raised	11142 111111011
by grandparents	//3 10/音元
總計Total 233,137	43.19億元 NT\$4.319
255,167	billion

註:資料時間截至2020年6月底。Note: Data as of June, 2020.

### Obtaining Public Welfare Lottery Feedback Funds To Assist Disadvantaged Groups

In order to provide care to disadvantaged groups, in addition to installment plans, relief loans, and referrals to assistance, the NHIA has also used public welfare lottery feedback funds since 2008 to ease the medical care burden of disadvantaged groups. The NHIA actively selects and notifies people who are eligible for this program, and helps them to pay overdue premiums. As of the end of June 2020, the cumulative subsidies provided to this program totaled NT\$4.319 billion, and a cumulative total of 233,137 persons had benefited from it (Table 6-2).

# **Easing the Financial Burden of Copayments**

Persons certified as having disabilities pay a basic clinic copayment of NT\$50 for outpatient care, regardless of where they receive care; this amount is lower than the copayments paid by the general public (NT\$80-NT\$420).



Individuals with catastrophic illnesses, such as cancer, chronic mental illness, kidney diseases requiring dialysis, and other rare and congenital diseases, are exempt from paying copayments for the treatment of those diseases. To safeguard the rights of patients with rare diseases, the NHI uses special earmarked funds to pay for drugs designated by the Ministry of Health and Welfare as necessary to treat rare diseases, easing the economic burden of care for such patients.

# Care for Medically Vulnerable Groups

### People with disabilities

Introduced by the NHIA in 2002, the program for providing dental services to persons with disabilities offers higher reimbursements to encourage dentists to provide dental care to patients with congenital cleft lips and palate, as well as people with specific disabilities.

The NHIA eased regulations in 2006 to allow local dentist associations or groups to establish dental teams to provide regular services to organizations devoted to caring for people with disabilities. The teams can provide roving dental services to psychiatric hospitals without dental departments and special education schools with special needs. Since July 1, 2011, dentists from the teams have provided in-home dental services to persons with designated disabilities who meet residential care criteria. On January 1, 2013, the teams began providing dental care to bedridden patients at organizations caring for the disabled, and on January 1, 2014, the teams began providing services at government-registered organizations caring for developmentally delayed children. The teams' service scope was further extended to bedridden patients at elderly care



特殊醫療服務計畫」,以醫療服務加成支付方式服務,鼓勵醫師提供先天性唇顎裂患者及特定身心障礙者牙醫醫療服務。

至2006年起放寬可由各縣市牙醫師公會 或牙醫團體組成醫療團,定期至身心障礙福利 機構服務、支援未設牙科之精神科醫院或特殊 教育學校提供牙醫特殊巡迴醫療服務。2011年 7月1日起,更進一步針對特定身心障礙類別且 符合居家照護條件者,提供到宅服務。2013年 1月1日起,新增提供入住身心障礙機構之長期 臥床者牙醫服務。2014年1月1日起增加政府 立案收容發展遲緩兒童機構者機構服務。2015 年1月1日起進一步提供衛生福利部所屬老人福 利機構內,長期臥床者牙醫診療服務。

#### 重大傷病患者

現行健保署公告的重大傷病範圍有30類,包括癌症、慢性精神病、洗腎及先天性疾病等,這些疾病醫療花費極高,凡領有重大傷病證明的保險對象,因重大傷病就醫便可免除該項疾病就醫之部分負擔費用。

截至2019年12月底,重大傷病證明有效 領證數約有95萬餘張(人數為89萬9千餘人, 約占總保險對象的3.76%),而2019年全年重 大傷病醫療費用約2,139億餘元(占全年總醫 療支出的27.27%),健保藥品費用中,每年 約有670億元(近3.2成)用於重大傷病,顯示 重大傷病的醫療費用支出比重高,全民健保的 確為他們提供實質的協助。

### 罕病患者

罕見疾病屬重大傷病範圍項目,就醫時

可免除部分負擔,截至2019年12月衛生福利 部公告的罕見疾病種類有223項,截至2019年 12月底止,重大傷病罕見疾病項目領證數共 11,077張。經統計2019年罕見疾病之藥品費 用約為62億元。

為照顧罕見疾病患者,凡經通過列為罕見疾病患者治療藥品,皆加速收載於「全民健康保險藥物給付項目及支付標準」列入給付,使罕見疾病患者受到應有的照顧,減輕醫療照護的負擔。

### 多重慢性病患者

多重慢性病患乃是我國醫療照護系統中最重要的資源使用者,隨著我國人口結構的逐年老化,多重慢性病的盛行率逐年升高,其醫療照護課題也將愈趨重要。為使多重慢性病的民眾可以獲得整合性照護服務,避免重複及不當用藥、檢驗檢查與治療等,健保署自2009年12月1日起,推動「醫院以病人為中心之整合照護計畫」,參與的病人,可減少部分負擔及掛號費支出、看診及往返交通時間,並提升就醫安全及品質。

本計畫執行多年,每年收案照護對象平均就醫次數較上年同期呈現減少,施行成效良好。每年參與照護,提供整合服務之醫院約180餘家,接受整合照護對象人數約20萬餘人。

對山地離島、偏鄉及醫療資源缺乏地區族群的 照護

依據健保法第43條暨施行細則第60條, 經公告之醫療資源缺乏地區就醫之門診、急診



facilities under the Ministry of Health and Welfare on January 1, 2015.

### People with catastrophic illnesses

The 30 catastrophic illnesses announced by the NHIA include cancer, chronic mental illness, end-stage renal failure, and congenital conditions, all of which are very costly to treat. Insured individuals with a catastrophic illness card are exempt from copayments when obtaining treatment of these conditions.

As of the end of December 2019, a total of more than 950,000 catastrophic illness cards had been issued (to over 899,000 people, who accounted for 3.76% of all insured). In 2019, the cost of treating catastrophic illnesses totaled approximately NT\$213.9 billion, and accounted for 27.27% of all NHI medical expenditures. Roughly NT\$67 billion in NHI expenditures goes for the purchase of drugs needed to treat catastrophic illnesses, and this amount is nearly 32% of the NHI system's total medication expenditures. The high level of spending on the treatment of catastrophic illnesses reveals the tremendous assistance that the NHI system provides to these individuals.

#### People with rare diseases

Individuals with rare diseases classified as catastrophic illnesses are exempt from copayments when being treated for their condition. The Ministry of Health and Welfare currently recognizes 223 types of rare diseases, and has issued 11,077 certificates for catastrophic illnesses in the form of rare diseases as of December 2019. Drug expenditures for the treatment of rare diseases totaled approximately NT\$6.2 billion in 2019.

To care for patients with rare diseases, all drugs approved as treatments for rare diseases are promptly included in the National Health Insurance Drug Dispensing and Fee Schedule for reimbursement, providing patients with rare diseases with due care and reducing the burden of medical care.

### People with multiple chronic conditions

Patients with multiple chronic conditions consume the largest share of resources in Taiwan's healthcare system. With the aging of Taiwan's population, the prevalence of multiple chronic conditions has been increasing steadily, and the care of these individuals is becoming an important issue. To ensure that such patients obtain integrated care services, and avoid redundant or inappropriate medications, examinations and treatment, the NHIA initiated the "Hospital Integrated Care Program" on December 1, 2009. Patients participating in this program have lower copayments and registration fees, reduced visit and transportation time, and increased care safety and quality.

This plan has been implemented for many years. Each year, the average medical visits of cases accepted decreased compared to the same period in the previous year, indicating positive effectiveness. Each year, about 180 hospitals take part in this program providing integrated care services, and targets receiving integrated care exceed about 200,000 people.

## Providing Care in Remote Areas Lacking Medical Resources

Article 43 of the National Health Insurance Act as well as Article 60 of the Enforcement Rules, where a beneficiary receives outpatient care service, emergency care services or home-care service in a resource depletion area, the self-bearing amount may be reduced by 20%. In addition, the NHIA has also implemented the following plans in order to



與居家照護服務,減免20%部分負擔,除此之外,健保署亦實施下列計畫以提昇山地離島地區或醫療資源缺乏地區之醫療服務:

# 全民健康保險山地離島地區醫療給付效益提昇 計畫

山地離島地區因地理環境及交通不便,醫療資源普遍不足;因此健保署規劃由有能力、有意願之醫療院所以較充足的醫療人力送至山地離島地區,自1999年11月起,陸續在山地離島地區實施「全民健康保險山地離島地區醫療給付效益提升計畫(Integrated Delivery System, IDS計畫)」,鼓勵大型醫院至該地區提供專科診療、急診、夜診等定點或巡迴醫療服務。

目前全國公告之山地離島鄉計有50鄉, 共26家特約院所承作30項計畫,服務民眾達 47萬餘人,當地民眾對計畫之平均滿意度為 93%。

### 醫療資源不足地區改善方案

2020年投入8.1億元,持續辦理醫療資源不足地區改善方案,以「在地服務」的精神鼓勵中、西、牙醫醫師至醫療資源不足地區執業,或是以巡迴方式提供醫療服務。2019年共有599家特約院所至醫療資源不足地區巡迴,服務民眾達71萬餘人次。

### 醫療資源不足地區之醫療服務提升計畫

為加強提供離島地區、山地鄉及健保醫療資源不足地區民眾的在地醫療服務及社區預防保健,增進就醫可近性,2012年起實施「全民健康保險醫療資源不足地區之醫療服務提升計畫」,以專款預算、點值保障方式,鼓勵位於上述區域或鄰近區域的醫院,提供24小時急診服務,及內科、外科、婦產科及小兒科門診及住院醫療服務,強化民眾就醫在地化,2020年計有93家醫院參與。







enhance medical services in remote areas or areas deficient of medical resources.

### **Integrated Delivery System (IDS)**

Due to their isolated geographical environment and inconvenient transportation, Taiwan's mountain areas and offshore islands are universally lacking in medical resources. As a consequence, the NHIA has drafted plans to induce willing and capable hospitals and clinics to send adequate medical manpower to these underserved areas. Introduced in November 1999, the Integrated Delivery System (IDS) encourages large hospitals to provide specialized medical service, emergency services, and overnight care in mountain areas and on offshore islands at fixed locations or through roving services.

At present, there are 50 townships in the outskirts of the country. A total of 26 contract institutions have undertaken 30 projects, serving more than 470,000 people, with the average satisfaction of the local people reaching 93%.

# Improvement Plan for Medically Underserved Areas

In 2020, the NHIA allocated NT\$810 million for the continuous implementation of the Improvement

Plan for Medically Underserved Areas to encourage dentists, physicians, and Chinese medicine physicians to work in underserved areas in the spirit of "local service," or provide healthcare services in such areas on a roving basis. In 2019, 599 contract institutions have conducted tours in areas deficient of medical resources, serving more than 710,000 people.

### Upgrading Medical Services in Underserved Areas

The NHIA introduced the Medical Service Improvement Program for Underserved Areas in 2012 in order to strengthen medical services and preventive healthcare at the community level on offshore islands, in mountainous areas, and other areas lacking in medical resources. This program, which has an earmarked budget and guaranteed point values, encourages hospitals in the foregoing areas or nearby to provide 24-hour emergency services, and internal medicine, surgical, gynecological/obstetric, and pediatric outpatient and inpatient services. 93 hospitals were participating in 2020, helping to improve the provision of convenient services at a more local level.







### 民衆滿意 國際肯定

### Public Satisfactions and International Recognition

### 健保經驗 蜚聲國際

臺灣的全民健保採行集中、統籌資源且適用層面廣的單一保險人體制,相較於其他國家健康照護體制,行政成本較低並可達保險費公平性及一致性的優點,也是許多國家取經的重點。每年均吸引大量國外專家學者或官方代表前來我國考察健保制度,2019年7月至2020年6月健保署共接待全球38國,計312位外賓參訪。

全民健康覆蓋(Universal Health Coverage)為永續發展目標的重要項目之一,其宗旨是為了保障每個人都能獲得基本的醫療照護服務,而我國自1995年開辦健保至今,即是為了讓全體國民均享有平等就醫的權利,提供民眾高可近性且低負擔的就醫環境。根據CEOWORLD雜誌(世界著名商業雜誌)在2019年針對世界89個國家的「健康照護指標」評比中,臺灣名列世界第一,2020年全球資料庫網站Numbeo公布的健康照護指標(Health Care Index)評比,臺灣在93個國家當中亦排名第一,展現我國醫療衛生軟實力。

2020年全球籠罩在COVID-19的疫情之下,臺灣積極成功的防疫作為受到國際肯定,國際頂尖學術期刊《BMJ》的部落格在2020年7月21日出版的專欄中刊登一篇「What we can learn from Taiwan's response to the COVID-19 epidemic(我們可以從臺灣面對COVID-19的防疫經驗中學到什麼?)」,文中介紹了本次防疫過程中健保署的兩項關鍵技

術,一個是透過健保卡讓醫療院所能及時上傳 民眾之醫療資訊,另一個則是透過「健保醫療 資訊雲端查詢系統」分享就醫民眾之就醫紀錄 及醫療資訊,提供醫師在診斷及開立處方時參 考,這篇文章讓世界各國了解臺灣如何運用醫 療資訊科技與完善的醫療基礎設施和前瞻性的 計畫相結合,作為遏止全國疫情大流行的強效 工具。

亞太經濟合作會議(APEC)為我國參與 之重要國際組織之一,衛生議題亦是我國積極 參與之領域,健保署於2019年獲得APEC經費 補助辦理APEC醫療資訊分享國際研討會後, 2020年再次於APEC衛生工作小組(HWG)提 出「APEC Conference on Digital Healthcare Innovation- COVID-19 Response by Health Information Utilization」提案,同樣也獲得 APEC同意經費補助,此提案規劃辦理研討會 與APEC經濟體討論如何透過健康數據的收 集、分析及共享,進行個人化之健康及疾病管 理、提供有效目即時之資訊化健康或生活服 務,並分享藉由與健康照護產業之合作,達到 促進數位健康及經濟產業發展之目標,以及在 COVID-19疫情中,臺灣如何透過即時的個人 健康資料分享有效協助防疫。

### 全民健保 民眾滿意

全民健保實施曾面臨諸多困難,從一開始 的滿意度不到4成,到目前持續成長至8成以 上,顯見民眾十分肯定健保。其中雖曾因2002

# Internationally Acclaimed NHI Experience

Since the introduction of the NHI, the NHIA has gradually achieved its goal of easing the public's medical care burden with the support of the people of Taiwan and the medical community. In particular, the NHIA has succeeded in easing the NHI premium burden, reducing administrative expenditures, shortening waiting time, and minimizing the insurance administration cost, which has earned the NHIA widespread international acclaim. Each year, a large number of foreign experts, scholars or official representatives are attracted to visit Taiwan to investigate its National Health Insurance system. From July 2019 to June 2020, the NHIA has received 312 foreign visitors from 38 countries from around the world.

Universal Health Coverage is one of the vital sustainable development goals, aiming at ensuring access to basic medical care services for everyone. With the launch of NHI in 1995, Taiwan has guaranteed equal rights to medical care for all citizens by maximizing the accessibility and minimizing the financial burden that comes with medical care. Taiwan has been ranked number 1 out of 89 countries in the Health Care Index by the CEOWORLD magazine (a world-renowned business magazine) in 2019, as well as number 1 out of 93 countries in the Health Care Index by Numbeo (a global database) in 2020, demonstrating Taiwan's soft power in healthcare.

Taiwan's proactive measures won international recognition as COVID-19 wreaked havoc across the world in 2020. The BMJ, an internationally-renowned medical journal, published a blog post titled "What we can learn from Taiwan's response to the COVID-19 epidemic" on July 21, 2020,

introducing the two key technologies employed by the NHIA in the process. First of all, the NHI card made it possible for medical institutions to upload the patients' medical information in a timely manner. Second of all, the NHI MediCloud System shares the patients' medical record as well as information, offering reference for the doctors in terms of diagnosis and prescription. This article has showed the world how Taiwan integrates medical information technology and sound medical infrastructure with forward-looking plans as powerful tools against virus transmission.

APEC is one of the important international organizations that Taiwan participates in, with active engagement in the field of health issues. After receiving APEC subsidy to host the APEC Conference on Medical Information Sharing for Enhancing Medical and Disease Management in 2019, the NHIA obtained funding for the APEC Conference on Digital Healthcare Innovation-COVID-19 Response by Health Information Utilization proposal presented to the Health Working Group (HWG) in 2020. This proposal includes a seminar focusing on how to collect, analyze and share health data for personalized health and disease management, providing effective and realtime informatized health or life services, promoting the development of digital health and the economic sector through collaboration with the healthcare industry, as well as how Taiwan has effectively prevented the epidemic by taking advantage of the real-time sharing of personal health information.

### **High Satisfaction Rate**

The NHI system has faced many difficulties, and the public's satisfaction with the system was below 40% in the early days. Today, public satisfaction is over 80%, making it clear that the



年度保險費率及部分負擔調整,以及2005年度開始進行多元微調,導致民眾對全民健保的滿意度稍有下降,但隨後即快速回升至7成以上。2013年1月起二代健保實施,針對所得收入高者加收補充保險費,滿意度曾一度下滑後隨即回穩至8成左右,2020年民眾對健保的滿意度更創下高峰達到90.2%(圖7-1),我國因有全民健保,對經濟弱勢民眾的健康照護更能提供完善的醫療保障。

### 充分發揮 互助功能

全民健保的核心價值在於透過社會互助, 以「社會保險」的形式,來分擔保險對象罹病 時的財務風險。重大傷病人口占全體保險對象 人數的3.76%,醫療費用卻高達健保總醫療支 出的27.27%。其中,癌症、洗腎及血友病等 重大傷病之平均醫療費用是一般人的5.8倍到 99.1倍不等,顯示健保充分發揮了社會保險互 助的功能,使重大傷病患者不致因病而貧(表 7-1)。





註1:2002年,保險費率及部分負擔調整。

註2:2005年,投保金額上限、軍公教人員投保金額及菸品健康捐金額等調整。

註3:2013年,二代健保實施。

Note 1: The dip in satisfaction rates in 2002 corresponds with a period of adjustment for premium rates and copayments.

Note 2: Similarly, 2005 saw an adjustment to payroll bracket upper limits, the payroll brackets for military, civil service, and teaching personnel, and the amount of tobacco health and welfare surcharges.

Note 3: The year 2013 saw the implementation of the 2<sup>nd</sup> Generation NHI system.

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system enjoys a high level of public approval. Although the system's satisfaction rating fell following increases in premiums and copayments in 2002 and in the wake of some fine-tuning of the system in 2005, it quickly rebounded to over 70% in the wake of these changes. The 2<sup>nd</sup> Generation NHI system has been implemented since January 2013, and supplementary premium was imposed on high- income households. The satisfaction that had at one point dropped climbed back to around 80%. In 2020, the general public's satisfaction towards the NHI even peaked at 90.2% (Chart 7-1). Due to the implementation of NHI in Taiwan, comprehensive medical protection can be better provided to the needs of disadvantaged people.

# Harnessing the Power of Mutual Assistance

The core value of the NHI system is its reliance on mutual assistance to have all of society share the financial risk of caring for those who get sick through a social insurance mechanism. Although patients with catastrophic illnesses account for 3.76% of all persons enrolled in the system, they also account for as much as 27.27% of all health insurance medical expenditures. Among these catastrophic illnesses, the average medical expenses of persons with cancer, kidney disease requiring dialysis, and hemophilia are from 5.8 to 99.1 times those of the general public. This situation manifested NHI's role as a social insurance system, and ensured that patients with catastrophic illnesses are not driven into poverty by medical bills (Table 7-1).

表7-1 健保醫療資源利用情形

Table 7-1 NHI Medical Resource Utilization Status

Table 1 1 Title Medical Recoding States					
類別 Category	醫療費用(點) Medical expenses(points)	平均值倍數 Equivalency			
全國每人平均 National average	32,793	1.0			
每一重大傷病患者 Average catastrophic illness patient	221,195	6.7			
每一癌症患者 Average cancer patient	189,679	5.8			
每一罕病患者 Average rare diseases patient	663,734	20.2			
每一洗腎患者 Average kidney dialysis patient	628,303	19.2			
每一呼吸器患者 Average patient on mechanical ventilation	812,227	24.8			
每一血友病患者 Average hemophilia patient	3,251,250	99.1			

註:以2019年重大傷病年度統計資料為例。

Note: The above figures are based on 2019 catastrophic illness statistics.





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### 跨步精進 展望未來

### Recent Progress and Future Outlook



全民健保經過多年的耕耘,其豐碩的成 果在全球建立聲望,不僅獲得世界各國讚揚, 也成為各國建立或改革健保制度的研究對象。 走過從前、邁向未來,環境及社會結構變動的 議題,在醫療資源有限的情況下,全民健保將 持續滾動式檢討改善,朝下列方向推動革新措 施,並規劃遠景藍圖:

### 珍惜健保資源、加強分級醫療

為逐步推動分級醫療,已擬定「提升基層 醫療服務量能」、「導引民眾轉診就醫習慣與 調整部分負擔」、「調高醫院重症支付標準, 導引醫院減少輕症服務」、「強化醫院與診所 醫療合作服務,提供連續性照護」、「提升民 眾自我照護知能」及「加強醫療財團法人管 理」等六大策略及相關配套措施依序實施,短 期內朝壯大基層醫療實力,建構基層診所與醫院良好的合作機制等方向努力。提升醫療品質與量能,讓基層提供民眾優質的照護服務,亦可減輕大型醫院之負荷,並能更專注提供急重症醫療,達成病人分流之目的。醫療院所間組成「垂直整合策略聯盟」,藉由聯盟進行上下游垂直整合、醫院及診所間分工合作,運用電子轉診平台及雲端資訊之上傳及分享,落實雙向轉診,提供病人連續性、以病人為中心的醫療照護、並提升照護品質。

### 從社區到醫院連續性全人照護

#### 居家醫療整合照護

全民健保自1995年開辦起,陸續推動行動不便患者一般居家照護、慢性精神病患居家治療、呼吸器依賴患者居家照護、末期病患安

After many years of laying the groundwork, the NHI system has earned international acclaim through its many major accomplishments, and also serving as a model for other countries in the process of building or reforming their systems. Looking ahead to the future, changes in Taiwan's overall environment and social structure, and growing constraints on medical resources, the NHI will continue to perform rolling reviews for improvements. The NHIA plans to implements reforms in the following areas as it maps out its blueprint for the future:

# Maximizing Resources and Strengthening the Referral System

In order to gradually strengthen the referral system, the NHIA has drafted six strategies of "enhancing the capacity of primary care," "diverting the public to get used to the referral system and adjusting copayments," "Increasing payments to hospital for critical care as an incentive to reduce their services for minor illnesses," "strengthening cooperation between hospitals and clinics to ensure continuous care," "promoting the public's capacity for self-care," and "bolster the management of medical foundations," and accompanying measures. In the short-term, the NHIA seeks to strengthen primary care capabilities, and develop effective cooperation mechanisms among primary care clinics and hospitals. By enhancing medical quality and capabilities, it is hoped that primary care providers can offer the public superior care services, so that large hospitals can reduce their burden and focus more on the provision of emergency and critical care. The "vertical integration strategic alliance" formed by medical institutions have implemented two-way referrals to provide patients with continuous and patient-centered medical care and enhancing care quality through a vertical integration of the alliance's upstream and downstream, collaboration among hospitals and clinics, use of electronic referral platform, and uploading and sharing of medical information using cloud technologies.

# **Continuous and Holistic Care from the Community to Hospitals**

### **Residential Integrated Care**

The NHI began implementing seven types of residential care, including basic home care for patients with impaired mobility, home care for patients with chronic mental illness, home care for ventilator-dependent patients, and hospice care since 1995. More than 100,000 people received home care medical services in 2015. It is well known that patients' care needs can change during the home care process as their conditions shift. If a patient's condition stabilizes, their treatment can be changed from general home care to home medical visits; if, however, their illnesses become terminal, their treatment can be changed from general home care to hospice care. As the type of treatment changes, patients may have to be transferred to institutions providing the necessary services.

In order to improve the fragmented service models of different types of home care, the NHIA integrated four types of service, including general home care, respiratory home care, and hospice care, as the "Integrated Home Health Care Program" in February 2016. In addition to strengthening case management mechanisms and promoting cooperative team care in the community, this program also calls for the horizontal integration of various types of medical personnel and the vertical integration of upstream



寧療護等7項居家醫療照護,2015年接受居家醫療服務之人數超過10萬人。在照護過程中,患者之照護需求將隨病程發展轉變,如病情穩定時,由接受一般居家照護改為居家醫療訪視,或病程發展到末期時,由接受一般居家照護轉為安寧療護;在轉換服務項目時,可能需要轉換至有提供服務的機構。

為改善不同類型居家醫療照護片段式之 服務模式,自2016年2月起健保署將一般居家 照護、呼吸居家照護、安寧居家療護等4項服 務,整合為「居家醫療照護整合計畫」。計畫 的特色為擴大照護對象、強化個案管理機制, 日著重於促進社區內照護團隊之合作,包括各 類醫事人員間之水平整合,及上、下游醫療院 所之垂直整合,以病人為中心提供完整醫療服 務。自2019年6月起計畫擴大服務內容,納入 中醫師及藥師服務,並加重居家西醫主治醫師 的責任,病患之整體照護需求,由居家主治醫 師整體評估,必要時再連結中醫師、護理師、 呼吸治療師等其他醫事人員服務;而病人也需 要配合居家主治醫師整合用藥、接受完整照 護,如果無法配合,則維持原有就醫模式於門 診就醫領藥,將有限的居家醫療人力,留給真 正有需要的行動不便患者。

截至2019年,有2,701家醫事服務機構組成219個團隊,就近照護約6.6萬人。健保署將持續鼓勵組成社區內照護團隊,並均衡分布於各區域,以照顧更多行動不便患者,讓病患回歸社區生活,減少不必要之社會性住院。

### 安寧療護維護生命品質

為緩解病患因得到威脅生命疾病所造成的身心靈痛苦,提供個別性的全人照顧,全 民健保提供安寧療護服務項目,包含「住院 安寧」、「安寧共同照護」及「安寧居家療 護」,由醫療團隊人員依病患需求,提供自入 院、出院至居家完整的安寧整合性照護服務。

安寧居家療護,提供不須住院治療之末期 病患,在醫師診斷轉介後,可於家中或機構中 接受安寧居家療護服務,包括醫師、護理師、 社工、心理師等人員的訪視及病患止痛,不僅 提供病患自住院至居家的完整照護,提升照護 品質。

為推動社區化之安寧照護,健保署持續結合居家醫療整合團隊及家庭醫師群來推動,由住家附近之醫療院所提供服務,讓末期病患回歸社區與在地安老。2019年接受全民健保安寧居家服務人數為12,748人(較2018年成長6%),2020年1-6月有8,363人(較2019年同期成長10%),顯示接受安寧居家療護的末期病人,逐漸成長。

#### 提供急性後期照護

全民健保2014年開始推動急性後期照護,經醫院協助轉介至居家附近有「急性後期照護團隊」之社區醫院,對急性期後功能下降且有復健潛能之病人,提供短期積極性之復健整合照護,初期選擇腦中風試辦,2015年9月納入燒燙傷病人。

and downstream hospitals and clinics, and seeks to provide comprehensive patient-centered medical services. Starting from June 2019, the program has expanded its scope and started to include services provided by dentists, Chinese medicine physicians, and pharmacists. At the same time, the responsibility of home care doctors has been further emphasized. The home care doctor is responsible for evaluating a patient's overall needs for home care, and requesting services provided by other medical personnel, such as dentists, Chinese medicine physicians, nurses, and respiratory therapists, when necessary. Patients are required to cooperate with home care doctors in taking medicine and receiving comprehensive home care. If the patient can not cooperate with the doctor, he or she shall return to receive medicine during outpatient sessions, so that the limited number of home care service providers can take care of physically impaired patients with actual needs.

As of 2019, 2,701 medical institutions had organized 219 teams to provide care to 66,000 persons. The NHIA will continue to encourage the establishment of community care teams, with the goal of having teams distributed evenly throughout the country. By caring for patients with impaired mobility, the teams will help patients resume life in their communities and reduce unnecessary "social hospitalization."

### **Hospice Care Focused on Quality of Life**

The NHI offers many hospice care services, including "hospital hospice care," "hospice shared care" and "hospice home care" to deliver holistic care and ease the physical, mental, and emotional suffering of patients facing life threatening illnesses. Medical teams provide integrated hospice care depending on patients' needs, from hospital admission and discharge to home care.

The hospice home care program delivers services to terminally ill patients at their homes or an institution after they are diagnosed and given a referral for hospice care by their doctors. Featuring regular visits by medical personnel such as physicians, nurses, social workers, and psychologists, and measures to give patients effective pain relief, this holistic approach not only provides comprehensive hospital-to-home care, but also enhances the quality of care.

To promote hospice care within the community, the NHIA has continued its efforts to increase local hospital participation in integrated home health care teams and family doctor care teams. This initiative enables terminal patients to return to the community and live out their lives in dignity. In 2019, the number of people who received NHI palliative home care totaled 12,748 people (an increase of 6% compared to 2018). From January to June 2020, the number totaled at 8,363 people (an increase of 10% compared to 2019), indicating a gradual increase in the number of terminal patients who received palliative care.

### **Enhancing Post-acute Care Quality**

Under the "Post-acute Care Quality Enhancement Program" introduced by the NHIA in 2014, medical centers assist referral of patients to nearby community hospitals with post-acute care teams. This program provides short-term integrated rehabilitation care to post-acute patients who are disabled but have rehabilitation potential. The program initially targeted stroke patients on a trial basis, and was extended to burn patients in September 2015.

The NHIA's revised "NHI Post-acute Integrated Care Program," which was introduced on July 1, 2017, expanded the scope of patients' eligible for



2017年7月1日起實施擴大照護對象範圍,除腦中風、燒燙傷病人外,新增創傷性神經損傷、脆弱性骨折、心臟衰竭及衰弱高齡病人,另新增急性後期整合照護居家模式,並鼓勵更多醫療院所組成跨院、跨專業的合作團隊服務,讓病人回歸社區醫療。

推動迄今,全國共有210家醫院組成38個醫院團隊參與,2019年腦中風收案超過5,000人,89.7%整體功能有進步,由嚴重依賴進步至初步可以生活自理的程度,86.6%病人成功返家回歸社區,也能降低病人的再住院率與急診率。

### 擴大家庭醫師整合照護計畫

為重視社區基層醫療,因應人口老化、慢性病之增加,提倡預防醫學,促進分級醫療,健保署自2003年起,推動辦理「全民健康保險家庭醫師整合性照護計畫」,在台灣建立本土化之家庭醫師制度,由5個以上的基層診所組成社區醫療群,以群體力量提供「以病人為

中心」的全人醫療照護,對民眾健康管理及衛教,提升預防保健執行率與基層醫療品質,並建立基層醫療院所與醫院之合作關係,共同辦理轉診、個案研討、社區衛教等活動;另設置24小時諮詢專線,提供民眾周全性、協調性與持續性的服務。

截至2020年6月底,有5,407家基層診所與 258家醫院共同組成622個醫療群,共同照護超 過574萬名收案會員。健保署將持續鼓勵社區 醫療群結合藥局、衛生所、物理治療所、檢驗 所並建立醫療群合作診所,提供復健科、眼科 及精神科醫療服務,以提升社區醫療群照護能 力,落實在地化、社區化的全人照護與醫療。

### 便民服務貼近民眾需求

關懷偏鄉住民一直是健保署持續推動之工作重點,自2016年起規劃與鄉、鎮、市(區)公所跨機關合作辦理在地製發健保卡便民服務,讓偏遠地區民眾換發健保卡時有更多選擇,可就近至附近鄉、鎮、市(區)公所現場



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care to include those with traumatic nerve injuries, insufficiency fractures, heart failure, and frailty due to old age, as well as the stroke and burn patients already covered by the program. To help patients receive care in the community, the revised program also incorporated an integrated post-acute care home model and encouraged even more hospitals and clinics to form inter- institutional, interprofessional service teams.

Since its inception, a total of 210 hospitals across the country have participated by forming 38 teams. In 2019, more than 5,000 stroke patients were admitted, with 89.7% showing improvement in overall functions from being heavily dependent to being able to handle essential self-care. 86.6% of the patients have successfully returned home and been integrated into the community. The initiative has also contributed to the decrease in rehospitalization rate and emergency department revisits.

# **Expanding Family Doctor Integrated Care**

To emphasize primary level community care, while also responding to the country's aging population and concomitant increase in chronic diseases and the need to promote preventive medicine and hierarchically integrated medical system, the NHIA has been implementing the "Family Doctor Integrated Care Program" since 2003 as a means of establishing a localized family doctor system in Taiwan. Under this program, five or more primary-level clinics can organize community healthcare groups, which rely on collective resources to provide patient-centered holistic medical care. The program has also sought to boost the preventive healthcare implementation rate and quality of primary-level medicine through public health management and health education,

and establish cooperative relationships among primary-level clinics and hospitals involving joint referrals, case review, and community health education activities. Under this program, the NHIA has established a 24-hour consulting hotline to ensure that the public can receive comprehensive, coordinated, and ongoing services.

As of the end of June 2020, 5,407 primary care clinics and 258 hospitals have jointly set up 622 medical groups who have jointly offered care to over 5.74 million accepted members. The NHIA will continue to encourage community medical groups to cooperate with pharmacies, public health centers, physical therapy institutions, and examination institutions and establish cooperated medical groups to provide rehabilitation, ophthalmology, and psychiatry medical services in order to enhance community medical groups' care capacity to be able to provide localized holistic care and services.

# Convenient and Responsive Services

Because caring for residents of remote areas has always been one of the NHIA's top priorities, it implemented a plan to work with city, district, and township offices in producing and issuing NHI cards on-site in 2016. This convenient service gives people living in rural areas the option of applying for and receiving a new NHI card within 15 minutes at a nearby district office. This saves their time and expense of having to travel to a more distant regional NHIA service center or service office in an urban area. As of June 2020, the NHIA was cooperating with 20 district offices respectively located in the Hualien-Taitung area's Guangfu Township, Chenggong Township, Dawu Township and Guanshan Township; New Taipei

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申辦,並在15分鐘內領取新的健保卡,以節 省申辦健保卡往返健保署各聯合服務中心或各 縣市所屬聯絡辦公室的交通路程、交通費或等 候新卡寄送時間。截至2020年6月,健保署已 與花東地區之光復鄉、成功鎮、大武鄉及關山 鎮,新北市金山區、宜蘭縣宜蘭市及南澳鄉、 桃園市復興區、新竹縣尖石鄉及五峰鄉、苗栗 縣泰安鄉、南投縣埔里鎮及水里鄉、彰化縣芳 苑鄉、雲林縣虎尾鎮、嘉義縣阿里山鄉、台南 市佳里區、屏東縣春日鄉及潮州鎮及車城鄉等 20處公所合作,提供民眾在地製卡便民服務。

健保署對外的所有服務據點為簡化現場申 領健保卡等待時間,自2013年底全面進入無紙 化作業,以電子化作業取代原紙本申請,大幅 縮短民眾等待時間。另配合現代電子錢包的趨 勢,健保署對外服務據點依其地方屬性提供不 同電子票證種類繳交健保費及健保卡工本費, 已於2016年下半年推行信用卡臨櫃刷卡服務, 以減少櫃檯人員收存現金、辨識鈔票真偽之風 險,提高行政效率,讓民眾有多元的繳費方式 及免攜帶現金的服務。



未來健保署將提供健保「創新智慧服務平台」服務,打造健保全渠道(Omnichannel)雲端智慧客服系統,使民眾與健保署之溝通渠道不再受到地點與時間之限制,民眾將可運用多元載具(包括室內電話、手機、智慧型行動裝置、電腦等)透過多媒體服務管道,如:線上文字客服、視訊客服、傳真等,隨時隨地取得健保業務諮詢服務。如遇緊急事件發生時,透過即時啟動跨區的備援機制,提供民眾更及時、完整、便利與高品質的服務。

### 健康存摺提升自我照護知能

健保署持續發展以人為中心的全人照護,結合雲端運算(Cloud Computing)及巨量資料(Big Data)概念,以網路取代馬路,運用互聯網(Internet of Things)的便利性,串聯個人資料(My Data),建置「健康存摺」,提供個人線上數位服務,落實知情權,協助民眾做好自我健康管理,並可利用健康存摺做為醫病間溝通橋樑,減少醫病間醫療資訊的不對等,提升就醫安全與效率。

健康存摺透過視覺化資訊圖表,搭配個 人健保資料篩選及分類功能,讓民眾可快速瞭 解個人的就醫情形,包括醫師臆斷、處置、用 藥、檢驗(查)結果及醫療影像等資料,還能 預估未來10年罹患肝癌的機率與腎臟病預後風 險評估,於是,健康存摺在手,就是每個人的 隨身健康管理師。

在這個醫療照護由疾病治療,導向自我照 護及預防的時代,健保署配合衛生福利部臺灣 健康雲計畫,持續推展跨機關健康資料整合, City's Jinshan District; Yilan County's Yilan District and Nan'ao Township; Taoyuan's Fuxing District; Hsinchu County's Jianshi Township and Wufeng Township; Miaoli County's Tai-an Township; Nantou County's Puli Township and Shuili Township; Changhua County's Fangyuan Township; Yunlin County's Huwei Township; Chiayi County's Alishan Township; Tainan City's Jiali District; and Pingtung County's Chunri Township and Chaozhou Township and Checheng Township to provide the public with convenient on-site card production services.

To simplify NHI card application procedures and shorten waiting times at service locations, the NHIA adopted full-scale paperless operations at the end of 2013. As a result, waiting times have fallen dramatically since the NHIA went paperless and began employing electronic application procedures. Furthermore, to take advantage of the trend towards "e-wallets." NHIA offices offer different electronic payment options for NHI premiums and new NHI card fees depending on their location. The NHIA began offering credit card payment services during the second half of 2016 to reduce the amount of cash handled at NHIA service counters. This move lessened the risk of receiving counterfeit bills, improved administrative efficiency, and gave customers more payment options without the need to carry cash.

In the future, the NHIA will provide a "Smart Services Platform" to serve as an NHI "omnichannel" cloud customer service system. The new system will make it possible for the public to obtain health insurance information from the NHIA at any time or place using various means (including landline, mobile phone, smart mobile devices, and computer) through multiple channels, including instant message customer service, video call service, and fax. At the same time, in the event of

an emergency, the NHIA can activate inter-regional backup mechanisms to provide the public with timely, comprehensive, convenient, and high-quality services.

# Better Self-care with My Health Bank

As part of its ongoing efforts to develop holistic patient-centered care, the NHIA has merged the cloud computing and big data concepts with the convenience of the Internet of Things and its "My Data" database of personal information to get people to live healthier lifestyles. In addition, the NHIA's "My Health Bank 2.0" system is a cloud tool that enables users to manage their medical records.

My Health Bank provides an easy-to-understand graphic presentation of information alongside personal health insurance data filtering and sorting functions, this system allows users to quickly understand their recent doctor visits, treatment history, diagnoses and treatments, and prescriptions. The system can also forecast users' likelihood of developing liver cancer during the next 10 years and can assess kidney function and risk. Having access to the "My Health Bank 2.0" system is like having a personal health manager at one's side at all times.

In an era when the prevailing focus of medical care is evolving from treatment of disease to self-care and prevention, the NHIA is working with the Ministry of Health and Welfare on the "Taiwan Health Cloud" project, which seeks to integrate health data across different agencies and develop digital and cloud-based services.

Currently, cross-agency data that has been integrated includes: an organ donation or hospice/



目前已整合之跨機關資料包括醫事司器捐或安 寧緩和醫療意願、疾病管制署預防接種資料、 國民健康署成人預防保健結果、四癌篩檢結果 及金門縣政府補助縣民自費健檢結果等資料。 另外,為便利民眾申請健康存摺,於2018年 5月導入手機快速認證,只要是本國籍保險對 象,手機門號是自己的名義申辦,且為月租 型搭配行動上網,就能透過「全民健保行動快 易通 | 健康存摺APP」認證身分,查詢健康存 摺。

健康存摺除提供個人就醫資料外,亦提供 APP推播,主動提醒應接受洗牙、癌症篩檢、 成人預防保健,內建行事曆功能,主動串聯就 醫紀錄,並可匯入及匯出,讓民眾更清楚掌握 就醫行程,另有「兒童預防接種時程提醒」, 讓家長不要忘了孩子的常規疫苗施打,增進使 用黏著度。

健保署持續擴充健康存摺資料的豐富性及 服務範圍,包括鼓勵健檢機構若民眾簽署同意 書,則協助將「自費健檢」結果傳送健保署載 入其個人的健康存摺,或可由民眾自行登錄健檢資料。並自2019年5月7日起新增眷屬管理功能,民眾在取得長輩同意後,即可以查閱長輩健康存摺,協助照顧長輩健康,民眾如有未滿15歲以下子女依附加保,系統會將子女就醫資料自動帶入家長之健康存摺中,協助家長照顧未成年子女健康。

為利民眾可以自主運用個人健康存摺資料,健保署自2019年3月釋出「軟體開發套件(Software Development Kit, SDK)」功能,讓當事人下載資料後,可依自主意願,將資料提供給信任的第三方APP、健康管理服務系統,或其他公私立單位進行後續加值服務,讓健康存摺更能彰顯其價值,作為民眾最可靠的健康管理助手。

另為協助控制COVID-19疫情,健康存摺 新增口罩購買紀錄,未來將持續精進健康存摺 功能,改善操作介面及操作流程,提供使用者 友善的操作介面及流暢的操作流程,並增加疾 病管理功能,以擴大使用人數。



palliative care survey from the MOHW's Department of Medical Affairs; preventive inoculation data from the Centers for Disease Control; outcomes of adult preventive health services from the Health Promotion Administration; results of four cancer screenings; and health check-up data from Kinmen County residents (as reimbursed by the county government). Additionally, to encourage new registrations for My Health Bank, a mobile phone-based fast certification service was introduced in May 2018. Local citizens may apply via a mobile number in his/her name, with a monthly cell phone data plan. Qualified users can then use the NHI Express App to certify their identity and browse My Health Bank.

In addition to providing personal medical information, the My Health Bank app also sends push notifications to remind users of dental cleaning, cancer screening, and adult preventive healthcare appointments. The built-in calendar automatically links medical records for import and export, giving users a clearer idea of the schedule for medical treatment. Moreover, it sends reminders for children's vaccination so that parents can stick to the schedule, as well as increasing user adhesiveness.

The NHIA continues to expand the features and services of My Health Bank, including encouraging institutions that provide health checks to obtain consent from the patients for the results of health checks at their own expense to be transmitted to the NHIA and uploaded to their My Health Bank. The patients can also opt to upload this information on their own. The family

management feature was made available on May 7, 2019. People can review their elders' My Health Bank after obtaining consent to keep an eye on their health. The system also automatically imports medical records to the parents' My Health Bank if the children insured as dependents are under the age of 15, assisting the parents in ensuring their children's health.

The NHIA released the Software Development Kit (SDK) in order to grant access to the information on My Health Bank. People can download the information and voluntarily provide it to trusted third-party apps, health management service system, or other public and private entities for follow-up value-added services. This measure has established My Health Bank as the most reliable ally in health management by maximizing the value of the system.

In addition, to help control the COVID-19 pandemic, the purchase record of masks has been added to My Health Bank. The system will be continuously improved by refining the user interface and flow design to make them user-friendly. An illness management feature will also be added to increase the number of users.

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